

Business Procedures Manual

Purchasing Guidelines

Purpose of Manual

The purpose of this manual (Revision 10) is to provide information to ensure compliance with state, local and federal purchasing statutes and regulations.

This manual references various laws, policies and procedures to be used when procuring goods and services. This manual does not include all the purchasing laws, policies and/or procedures in its entirety. It should be understood that laws and related laws that affect procurement are not necessarily in one concise document or found on "a" specific web-site; rather laws related to procurement are from various sources such as but not limited to Texas Education Code, Gov't Code, Board Policy, Texas Education Agency, Code of Federal Regulations (including Appendix II or the equivalent for other federal funds), Department of Agriculture and Opinions from the Attorney General. It is incumbent to seek the in-depth provisions and regulations from *Local, State and Federal Regulation Web-Sites* referenced later in this manual.

Some laws take precedence over other laws dependent on the funding source or situation while other times the various laws are used in conjunction with each other.

NOTES:

- Title 2 of the Code of Federal Regulations (2 CFR) Part 200 was incorporated into general federal regulation on December 26, 2014. These regulations govern all federal grants awarded by the US Department of Education to the state. As a result of this change, the Education Department General Administrative Regulations (EDGAR) consists of multiple parts and regulations.
- CFR 300.1 Under the authority of Adoption of 2 CFR Part 200, the Department of Health and Human Services adopted the Office of Management and Budget (OMB) Guidance in 2 CFR part 200, and has codified the text, with HHS-specific amendments in 45 CFR part 75.
 - Whereas 2 CFR part 200 or EDGAR is referenced in this document shall also mean 45 Part 75 for equivalent provisions.
- Texas Department of Agriculture provides provisions and regulations for student nutrition.

The words "bids and proposals" may be used interchangeably in this document. The words "purchasing and procurement" are used interchangeably in this document. The words "vendor", "contractor" and "offeror" may be used interchangeably in this document.

The words "food service" and "student nutrition" may be used interchangeably in this document. The Texas Department of Agriculture hereafter may be referred to as "TDA."

Introduction

The definition of procurement is the action of obtaining or acquiring supplies and equipment.

The Purchasing Department of the Abilene Independent School District is responsible for the organization and administration of procurement for the District in accordance with the authority delegated by the superintendent, Board of Trustees, local policies, state and federal procurement laws. In addition, the purchasing department is to procure items that result in the "best value" for the district.

It is the goal of the AISD Purchasing Department to assist staff with making purchases according to the regulations and receiving the goods as efficiently and expeditiously as possible. The Purchasing Department must be involved with all aspects of procurement process as described throughout this manual and maintain documented processes.

The District may be more restrictive in procedures or policies than the referenced law dependent on the funding source.

It is the *responsibility of the AISD staff* involved in any aspect of the purchasing function to be familiar with the policies and procedures in this manual.

I. Why Abilene ISD Must Comply with Procurement Laws:

Not everyone understands why school districts must comply with the procurement laws and statutes. The simple answer is: It is the law!

II. Purchasing Contracts

Purchases Valued at \$50,000 or Above (Refer to TEC 44.031 for detailed Information)

Texas Education Code 44.031 (a) states that all contracts, except contracts for the purchase of produce or vehicle fuel, valued at \$50,000 or more for each <u>12-month period</u> (based on fiscal year) shall be made by the method, of the following methods, that provides the best value for the district:

- (1) competitive bidding for services other than construction services;
- (2) competitive sealed proposals for services other than construction services;
- (3) a request for proposals, for services other than construction services;
- (4) an Interlocal contract;
- (5) a method provided by Chapter 2269, Government Code, for construction services;
- (6) the reverse auction procedure as defined by Section 2155.062(d), Government Code; or
- (7) formation of a political subdivision corporation under Section 304.001 Local Government Code.

NOTE: Abilene ISD may be more restrictive than stated in the statute.

In determining to whom to award a contract, the district shall consider:

- (1) the purchase price;
- (2) the reputation of the vendor and of the vendor's goods or services;
- (3) the quality of the vendor's goods or services;
- (4) the extent to which the goods or services meet the district's needs;
- (5) the vendor's past relationship with the district;
- (6) the impact on the ability of the district to comply with laws and rules relating to historically underutilized businesses;
- (7) the total long-term cost to the district to acquire the vendor's goods or services;
- (8) for a contract for goods and services, other than goods and services related to telecommunications and information services, building construction and maintenance, or instructional materials, whether the vendor or the vendor's ultimate parent company or majority owner:
 - a. has its principal place of business in this state; or
 - b. employs at least 500 persons in this state; and
- (9) any other relevant factor specifically listed in the request for bids or proposals.

III. Purchasing Methods

Methods listed below are not necessarily "all" or the "exact" methods as listed in the state procurement laws but instead how Abilene ISD utilizes those methods....all methods are acceptable.

Selecting Vendor(s)through a Competitive Sealed Proposal or Request for Proposal

The district selects vendors through a competitive process such as Competitive Sealed Proposal (CSP) or Request for Proposal (RFP) for personal property. Abilene ISD uses the same or similar structure between the two methods. The RFP provides more flexibility as negotiating and at which times negotiating is allowed to begin.

Personal property are those items such as instructional supplies, maintenance supplies, musical instruments and athletic uniforms. These procurement methods are defined in Texas Education Code 44.031.

The district shall publish in the request for proposals the criteria that will be used to evaluate the offerors. Relative weighted criteria for federal and TDA procurements is required to be published in the proposal.

In determining to whom to award a contract, the district shall consider:

- (1) the purchase price;
- (2) the reputation of the vendor and of the vendor's goods or services;
- (3) the quality of the vendor's goods or services;
- (4) the extent to which the goods or services meet the district's needs;
- (5) the vendor's past relationship with the district;
- (6) the impact on the ability of the district to comply with laws and rules relating to historically underutilized businesses:
- (7) the total long-term cost to the district to acquire the vendor's goods or services;
- (8) for a contract for goods and services, other than goods and services related to telecommunications and information services, building construction and maintenance, or

instructional materials, whether the vendor or the vendor's ultimate parent company or majority owner:

- a. has its principal place of business in this state; or
- b. employs at least 500 persons in this state; and
- (9) any other relevant factor specifically listed in the request for bids or proposals.

The criteria listed in (8) shall not be used in federal procurement unless and whereas applicable to procurement for student nutrition.

The district shall prepare a request for CSP or RFP that includes scope of proposal, specifications and any necessary information describing the products desired.

The district includes in the CSP or RFP as applicable such requirements as references, conflict of interest, and federal or TDA provisions/certifications. These requirements listed above are not an exhaustive list.

The CSP or RFP is advertised in the Abilene Reporter News at a minimum of once per week for two weeks prior to proposal submission deadline. In some instances, proposals are listed on the district's web-site.

Proposals are sent to vendors based on vendor application form or from prior history with the district. Proposals are sent to vendors by mail or electronic format. Vendors that request the proposal(s) are also sent proposals as a means to broaden the vendor base for more competition and responses by the deadline for receiving proposals. The district promotes responses from "all" vendors such as but not limited to small and minority businesses, women owned businesses, historically underutilized businesses, enterprises, corporations, etc.

The district shall receive, publicly open, and read aloud the names of the offerors and, if any are required to be stated, all prices stated in each proposal. The evaluation of the offerors can be a lengthy and extensive process.

Within 45 days from the deadline of receiving the proposals, the contract(s) is awarded or not awarded at the discretion of the District.

Because districts are subject to the non-procurement debarment and suspension regulations which restrict awards, subaward, and contracts with certain parties that are debarred, suspended or otherwise excluded from or ineligible for participation in federal assistance programs or activities; the purchasing department ensures that the offerors are not listed on the System for Award Management (SAM). (Defined FAQ, #10). This status is verified regardless of funding source.

The district shall make available and upon request information regarding the award not later than the seventh day after the date the contract is awarded.

Steps in a bidding process – Refer to Section VI.

<u>Selecting a Construction Contractor through Competitive Procurement</u> (Refer to Gov't Code 2269 for detailed information)

The district selects a Contractor through the Competitive Sealed Proposal method as defined by Government Code 2269. The Board of Trustees determined the method for procuring all construction services as Competitive Sealed Proposal unless otherwise approved such as the identified Job Order Contracts. Job Order Contracting is not included in this manual; refer to Gov't Code 2269.

The district shall publish in the request for proposals the criteria that will be used to evaluate the offerors and the relative weights given to the criteria. The district may base its selection among offerors on criteria authorized to be used under Gov't Code 2269.055(a):

- (1) the price;
- (2) the offeror's experience and reputation;
- (3) the quality of the offeror's goods or services;
- (4) the impact on the ability of the governmental entity to comply with rules relating to historically underutilized businesses;
- (5) the offeror's safety record;
- (6) the offeror's proposed personnel;
- (7) whether the offeror's financial capability is appropriate to the size and scope of the project; and
- (8) any other relevant factor specifically listed in the request for bids, proposals, or qualifications.

The district shall prepare a request for competitive sealed proposal that includes construction documents, selection criteria, relative weights, estimated budget, project scope, schedule and other information that contractors may require to respond to the proposal.

The district includes in the Request for Competitive Sealed Proposal as applicable such requirements as bid security, payment bonds, performance bonds, insurance certificate, references (including district or agency, project, cost of project, date completed), criminal background certification, conflict of interest, disclosure of interested parties and prevailing wage schedules.

Prevailing wage rates are referenced from the U.S. Department of Labor in accordance with the Davis-Bacon Act. In December 2017, the Board of Trustees approved a resolution for both federal and non-federal wage rates; the latest rates are to be used as applicable in future projects. (Refer to Gov't Code 2253 & 2258, Code of Federal Regulations for detailed information). Projects that are federally funded and cost is in excess of \$2,000, certified payrolls are submitted to the District showing compliance with the wage rate schedule. As applicable, included in the contract provisions for non-federal entity contracts under federal awards section of this manual reflects additional requirements for construction for federal projects.

The CSP or RFP is advertised in the Abilene Reporter News at a minimum of once per week for two weeks prior to proposal submission deadline. Construction proposals are generally prepared by an

architect or engineers. Offerors can obtain proposals and plans from the architect/engineering firm and multiple plan rooms in the state of Texas.

The district shall receive, publicly open, and read aloud the names of the offerors and, if any are required to be stated, all prices stated in each proposal. The evaluation of the offerors can be a lengthy and extensive process. References (included in the proposal submittal) are verified and included as part of the weighted evaluation. Depending on the type of project, other evaluation criteria will be reviewed.

Within 45 days after the deadline of receiving the proposals, the administration presents to the Board of Trustees (if applicable) the evaluation and asks the Board to vote to rank the bidders as presented. The administration then may attempt to negotiate a contract with the first ranked bidder.

Because districts are subject to the non-procurement debarment and suspension regulations which restrict awards, subaward, and contracts with certain parties that are debarred, suspended or otherwise excluded from or ineligible for participation in federal assistance programs or activities; the purchasing department ensures that the offerors are not listed on the System for Award Management (SAM). (Defined FAQ, #10). This status is verified regardless of funding source.

Upon award, the district sends a Purchase Order to the contractor contingent upon the following requirements. The district then awaits the disclosure of interested parties, contract, insurance certificate and bonds (if applicable). Verification of bonds and insurance is required prior to commencement of work as stated on Purchase Order.

The district shall make available and upon request information regarding the award not later than the seventh day after the date the contract is awarded.

Progress payments are made to a contractor for extensive projects upon approval of the architect and AISD Director of Maintenance.

Change orders to projects must be in accordance Texas Education Code 44.0411 for awarded construction project. Change orders are coordinated with architect (if applicable) and the maintenance director or associate superintendent for operations.

NOTE: Abilene ISD presents construction projects of \$50,000 and above to the Board of Trustees for approval.

Construction Services (Facility Related)

All facility and campus upgrades, renovations or alterations including grounds should first be coordinated with the director of maintenance. The director of maintenance will coordinate with director of purchasing the method for procuring the related services.

Technology Purchases

The Abilene ISD Technology Department maintains a listing on internal documents of standardized supplies and equipment to be used throughout the district. This site is updated every three (3)

months. Quotes are requested by the purchasing department from vendors with contracts awarded through a purchasing cooperative or Department of Information Resources (DIR). This document reflects if the product is considered EDGAR or TDA compliant. Contact the technology department for items not appearing on the approved listing. The Approved Items List is located on Internal Documents>Technology>Approved Items List.

NOTE: All software and equipment must be approved by the chief technology officer prior to submitting a requisition.

Professional Services

"Professional Services" means services:

- A. within the scope of the practice, as defined by state law, of:
 - i. accounting
 - ii. architecture
 - iii. landscape architect
 - iv. land surveying
 - v. medicine
 - vi. optometry
 - vii. professional engineering
 - viii. real estate appraising
 - ix. professional nursing
- B. provided in connection with the professional employment or practice of a person who is licensed or registered as:
 - i. a certified public accountant
 - ii. an architect
 - iii. a landscape architect
 - iv. a land surveyor
 - v. a physician, including a surgeon
 - vi. an optometrist
 - vii. a professional engineer
 - viii. a state certified or state licensed real estate appraiser
 - ix. a registered nurse

A school district may not select a provider of professional services or a group or association of providers or award a contract for services on the basis of competitive bids submitted for the contract or for the service, but shall make the selection and award on the following:

- 1) on the basis of demonstrated competence and qualifications to perform the services; and
- 2) for a fair and reasonable price.

The professional fees under the contract may not exceed any maximum provided by law.

A school district may, at its option, contract for professional services rendered by a financial consultant or a technology consultant in the manner provided by Section 2254.003, Government Code.

Program directors that utilize professional services such as but not limited to physicians, registered nurses, physical therapists, and occupational therapists shall request qualifications from interested parties. Once the provider has been selected, the program director obtains a schedule of charges which are used to verify invoices. The program director or designee verifies charges to the invoice prior to submitting requisition. Documentation and contracts are maintained with program director(s). Copies should be sent to the purchasing department.

Contracted / Professional Services – Instructional or Non-Instructional

The method of procurement will depend on the particular professional or contracted service. The method of procurement could vary among but not limited to the following (1) the service may only be available from one source (sole source), (2) the service may be quoted due to cost, or (3) competitively procured (bid). The principal or director shall contact the purchasing department to discuss procurement methods prior to submitting a requisition.

Purchasing Cooperatives

Participation of a Purchasing Cooperative is allowable under state law and meets the competitive procurement law requirements. The Board of Trustees must approve the participation of Purchasing Cooperatives through an Interlocal Agreement.

Listed below includes some of the Purchasing Cooperatives used by Abilene ISD and not all cooperatives are EDGAR and/or TDA compliant.

- 1GPA Cooperative
- Allied States Cooperative ESC Region 19
- BuyBoard The Local Government Purchasing Cooperative
- Choice Partners Cooperative
- EPIC6 Region 6 Cooperative
- HGAC Cooperative
- Multi-Regional Purchasing Cooperative ESC Region 9 & 14
- National Cooperative Purchasing Alliance ESC Region 14
- Omnia Partners (U.S. Communities & Texas Cooperative Purchasing Network)
- PACE Cooperative ESC Region 20
- Prospering Pals (Used by Student Nutrition through December 2019)
- TexBuy Region 16
- Texas Procurement & Support Services (TPASS)
- The Interlocal Purchasing System (TIPS /TAPS)
- West Texas Educational Cooperative (WTEPC)
- Multi-Region Purchasing Cooperative Region 10 (Used by Student Nutrition)

School districts must submit annually to the Board of Trustees in an open meeting any purchase valued at \$25,000 or more when utilizing a cooperative purchasing contract and all related fees (including purpose) associated with the procurement.

Purchases through Department of Information Resources (DIR) is another permissible agency to procure goods/services that are allowable under state law. Central Texas Purchasing Alliance is also another viable option for the district.

Federal Programs & Purchasing Cooperatives

- Promotes the use of purchasing cooperatives. An example from 2 CFR 200 shown below:
 - O Per 2 CFR 200.318(e): To foster greater economy and efficiency, and in accordance with efforts to promote cost-effective use of shared services across the Federal Government, the non-Federal entity is encouraged to enter into state and local intergovernmental agreements or inter-entity agreements where appropriate for procurement or use of common or shared goods and services. Competition requirements will be met with documented procurement actions using strategic sourcing, shared services, and other similar procurement arrangements.
- Where the district is expending \$250,000 in the aggregate within the grant period of the applicable grant, an independent estimate and cost analysis are required by the district.
- Not all purchasing cooperatives are Federal or EDGAR compliant.
- Any rebates purchased using federal dollars are returned to the applicable program.

Sole Source

Definition of Sole Source: A school district, may without complying with Chapter 44.031 (TEC), Subsection (a) purchase an item that is available from only one source subject to one or more of the following:

- an item for which competition is precluded because of the existence of a patent, copyright, secret process, or monopoly;
- a film, manuscript, or book;
- a utility service, including electricity, gas or water; and
- a captive replacement part or component for equipment. (ie., required so as not to void warranties; certified parts or installers)

This does not apply to mainframe data-processing equipment and peripheral attachments with a single-item purchase price in excess of \$15,000.

Prior to making a sole source purchase (regardless of cost), the product(s) or service(s) must be justified and researched through the use of the Internet, correspondence with vendors and correspondence with district staff. The research shall be done to the extent that all possibilities have been exhausted. All documentation is kept by the purchasing department.

• Sole Source Exception

Sole Source is RARE!

There must be no functional equivalent in the marketplace to be sole source.

Ouestions to Help Determination:

- 1. Is there another product that serves the same purposes or function?
- 2. Does the vendor or product have competitors?

• Excerpts from TEA FASRG Regarding Copyright & Patent

"The fact that a particular item is covered by a patent or copyright is but one factor in determining if the purchase falls under the sole source exception to the purchase requirements."

Merely because a good or service is copyrighted or patented does NOT make is sole source.

Look at the functionality. Does any other product or service perform the same function or serve the same purpose?

Best Practices

- Conduct due diligence
- A product may be patented or copyrighted, but there may be competing products that serve the same function or purpose
- Do not rely solely on a vendor's affidavit
- Search purchasing cooperatives for alternative sources
- Do not focus solely on the existence of a patent or copyright

• Sole Source Exception – Federal Programs

- If anything, sole source is even more rare under federal law than state law.
- Similar legal requirements to show sole source.
- Sole source affidavit will not be sufficient.
- All other federal regulations apply just as any procurement using \$.01 or more of federal funds.
 - o Federal Certifications
 - o Independent Estimate, Cost Analysis for purchases of \$250,000 or more.
 - o Can submit a "Request for Noncompetitive Procurement (Sole Source) Approval" form to TEA Division of Grants Administration.
 - o Prior approval from TEA to rely on sole source exception.
 - o Be prepared to explain the basis for using the sole source exception.
 - o Approval from TEA satisfies the sole source exception under federal law.
 - o All Sole Source for Student Nutrition must be have TDA prior approval.

It is the program director's responsibility to follow the necessary guidelines and obtain the approval from TEA, HHS or TDA if the use of sole source (non-competitive procurement) is pursued.

IV. Procurement History & Records Retention

The purchasing department ensures and protects the history of all procurement records as described below as applicable:

- Legal Advertisements and Advertisement dates of the procurement
- Selection criteria
- Opening date of the procurement
- List of vendors submitting a proposal

- Selection of vendor or vendors
- Actual Competitive Sealed Proposal, Request for Proposal or Job Order Contract
- All vendors submittals
- Tabulations
- Evaluations (including all supporting documents as applicable)
- Recommendation of Contract Award
- Approval of Contract Award
- Date of contract award
- Term of Contract
- Any other information that is related to the procurement

The procurement history records and other procurement records are retained in accordance with the federal, state and /or local retention provisions. Records are retained for the designated retention period (number of years) from contract expiration (including extensions). Generally, the District keeps one additional year beyond the required retention schedule. Records may be retained longer than designated if circumstances warrant such.

The procurement records shall be made available to the federal granting agency, pass-through entity (TEA), and auditors, as appropriate.

V. Procurement Categories

Competitive categories will vary among districts and from those listed on the National Institute of Government Purchasing (NIGP). Competitive procurement categories are determined by grouping "like or related" items that have a common purpose or function in district operations. There can be sub-categories, although because of the design of the AISD financial system (TEAMS), the District has paired supplies/equipment in some instances versus separating those as in the past. In TEAMS, the procurement category must be associated with the vendors being used for the requisition. In TEAMS, a requisitioner does not have the capability of using multiple procurement categories on the same requisition. An example of procurement categories include the following:

- Athletic supplies/equipment
- Athletic training supplies/equipment
- Audio visual supplies/equipment

Procurement Categories are essential to track expenditures in the aggregate of a 12-month period based on "like or related" items to determine if such items have exceeded the threshold to require a form of competitive procurement. Furthermore, these categories are used to determine if an independent estimate for federal programs is required prior to purchasing items; which results most typically in letting a competitive procurement or use of a federally compliant purchasing cooperative.

VI. Steps for Request for Proposal (Process)

The process begins when a department, campus or program determines a need for goods or services and ends when that need is met. Prior to letting a proposal, the budget must be approved and available regardless of funding source. Listed below are the basic steps in a bid process.

1) Notify the purchasing department when there is a need for products or services.

2) Depending on the type of products(s) or service(s) being let for proposal, the burden of creating the specifications may rest with the individual, group or department to create detailed specifications.

Specifications cannot be used to preclude competition in the marketplace on comparable items or services. AISD always promotes free and open competition. The District encourages responses from "all" vendors because the more responses received provides the District with a better opportunity to select a vendor providing the best value to the District. Unreasonable requirements, such as excessive experience or bonding, brand name products or geographic preferences that would unduly restrict competition among qualified vendors should not be included. The use of any brand name or manufacturer's reference should be descriptive, not restrictive, and should merely indicate the type and quality of the items desired. The following information or of this nature is included in all bids, competitive sealed proposal or RFPs regardless of funding source.

"Whenever AISD refers to a product by describing a proprietary product or by using the name of a manufacturer or brand name, the term "or equal" if not inserted shall be implied, as applicable. The specified product shall be understood as indicating type, function, minimum standard of design, efficiency and quality desired and shall not be construed as to exclude other manufactured products or comparable quality, design and efficiency, as applicable."

There are times when the district has standardized supplies or equipment for which only the specified will be considered. That information is disclosed in the proposal or bid documents. A good example includes but not limited to HVAC parts/equipment or locksets.

When creating the specifications for Student Nutrition Contracts, quantities may be included. Those quantities shall include the estimated quantities for the term of the contract. The following factors shall be considered in the forecasting.

- Student enrollment, current and projected
- Student average participation, current and projected
- o Future campus realignment including new schools
- Available and future product storage
- Velocity reports (amount ordered/used or served in the past)
- Planned changes specific to products and/or services (menu offerings, adding operation of a different school nutrition program or child nutrition program at a site or sites, results from taste and acceptability activities)
- O Any other related factors that are related to the procurement

The district prohibits vendors from developing proposal specifications, bid documents and contracts as this may prevent open competition. The district should not restrict competition or place unreasonable requirements on bidders to qualify to do business with AISD.

There are various forms or certifications included in the proposal for vendor's response including but not limited to Felony Conviction Notice, Conflict of Interest form, Certificate of Residency, References, and Criminal Background Check Certification (if working directly with students). There are additional federal and TDA certifications that are included listed later in this document.

The specifications are sent electronically to the purchasing department. These specifications will be utilized in the Request for Proposal and should be done in a professional manner.

- 3) The term of contract must be included in the proposal. Depending on the funding source depends on the renewal options. TDA contract renewals cannot exceed three years while other federal programs typically cannot exceed four years. Where a proposal includes both federal and TDA requirements, contracts will not exceed three years for renewals.
- 4) All District proposals or contracts are based on firm fixed price or firm discount. Cost plus pricing is prohibited.
- 5) If expending \$250,000 in the aggregate (of federal funds) within the grant period of the applicable grant, an independent estimate is required prior to letting the proposal. (explained elsewhere)
- 6) Advertise the proposal in the Abilene Reporter News at a minimum of once per week for two weeks prior to proposal submission deadline.
- 7) Proposals are sent to vendors based on vendor application form or from prior history with the district. Proposals are sent to vendors by mail or electronic format. In some instances, proposals are available on the district's web-site. Vendors that request the proposal(s) are also sent proposals as a means to broaden the vendor base for more responses by the deadline. The district promotes responses from "all" vendors such as but not limited to small and minority businesses, women owned businesses, historically underutilized businesses, enterprises, corporations, etc.
- 8) Sealed proposals are received and date stamped at the purchasing department until the due date and time stated in the Request for Proposal. Late proposals are not accepted and returned to the sender unopened.
- 9) Proposals are opened on the designated due date and time as stated in the Request for Proposal.
- 10) All proposals are reviewed for signatures and to insure all documents are intact.
- 11) The purchasing department will tabulate the proposals.
- 12) A cost or price analysis is performed where applicable for every bidder based on their response if using federal funds. (explained elsewhere)

- 13) The tabulation and copies of all proposals are forwarded to the identified campus or department requesting the information. The campus principal, director, or designee shall consider and evaluate the proposals based on the following criteria and weights assigned as applicable.
 - the purchase price
 - the reputation of the vendor and of the vendor's goods or services
 - the quality of the vendor's goods or services
 - the extent to which the goods or services meet the district's needs
 - the vendor's past relationship with the district
 - the impact on the ability of the district to comply with laws and rules relating to historically underutilized businesses
 - the total long-term cost to the district to acquire the vendor's goods or services
 - any other relevant factor specifically listed in the request for bids or proposal
- 14) Upon completion of the evaluation process, the campus principal or director shall forward a memo to the director of purchasing indicating the recommendation for award. The process of the evaluation along with the criteria shall be included in the memo. A copy of working papers shall be forwarded to the purchasing department to retain as public record (if applicable).
- 15) Purchasing will review the evaluation. The purchasing department may require additional information prior to finalizing. Upon finalization, the purchasing department will forward information to chief financial officer for approval. In some instances, recommendations for award are presented to the Board of Trustees for approval.

For contracts entered into on or after January 1, 2016, the Texas Legislature adopted House Bill 1295 – Disclosure of Interested Parties which added section 2252.908 of the Government Code.

The purchasing department ensures that the vendor is not listed in the System for Award Management (SAM). (Defined FAQ, #10). This status is verified regardless of funding source.

16) Upon approval of the contract, an award letter or Purchase Order is sent to the vendor as notification of award.

The competitive procurement process may take a minimum of 4-6 weeks from start to finish. District staff is encouraged to plan in advance and notify purchasing immediately so proposals are included on the annual bid schedule. The purchasing department maintains a bidding calendar for upcoming proposals and proposal renewals.

NOTE: The above example of steps in a Request for Proposal reflects a specific need for which the expertise lies with the individual requesting the items. Therefore, the specifications and evaluation are completed by that individual with assistance from a representative from the purchasing department. An example of this situation would include a request for proposal for an instructional

reading program. Otherwise, the purchasing department will prepare the specifications and follow the format identified above.

NOTE: The Chief Financial Officer reviews and approves proposal evaluation(s) that do not require Board approval prior to awarding the contract

VII. Purchasing Ethics & Standards of Conduct

Purchasing Ethics

The competitive nature of the public purchasing arena and the expenditure of significant amounts of public funds require that ethical standards be incorporated into the foundation of all purchasing functions regardless of funding source. Purchasing personnel and school district staff face the difficult task of developing good vendor relations and encouraging vendor competition while avoiding even the appearance of favoritism or other ethical misconduct.

Employees, in an effort to get the job done successfully and on time, are tempted to circumvent policies, procedures, and laws, or to make their own liberal "legal" interpretations of existing policies. Such activity, although well intentioned, can result in criminal penalties among other problems.

- Separate Purchasing means purchases, made separately, of items that in normal purchasing practices should be purchased in one purchase.
- Sequential Purchasing of the same items or type of items over the course of twelve months may exceed the school district and/or state competitive quotation and procurement requirements. Sequential purchases means purchases, made over a period or items that in normal purchasing practices would be purchased in one purchase.
- An item (usually equipment) is purchased in component parts. *Component purchasing* usually is an attempt to circumvent bid or proposal laws or other requirements by buying an item through the issuance of multiple purchase orders for the component parts of the item versus a single purchase order for the entire item. Repeated purchases of additional optional equipment or parts after an initial purchase may create the perception of component purchasing.

Disclosure of Substantial Interest in a Business Entity

If a board member or member of their immediate family has a financial interest in a business entity(s), they are required to disclose the relationship through the execution of an affidavit. Board members should abstain from voting on award of contracts to businesses in which they or their immediate family member have a financial interest.

Equal Consideration

District employees, officers or agents shall grant all competitive suppliers equal consideration insofar as state or federal laws and District policy permits. This is especially important when evaluating bids and proposals.

Standards of Conduct

Vendor Gifts and Relations

School district officials and employees cannot accept anything of value from a vendor, such as personal gifts or gratuities, which may be construed to have been given to influence the purchasing process. This includes but not limited to trips, and tickets for entertainment or gifts of any value. This act results in a violation of the law.

NOTE: "Gift to a Public Servant" is a Class A misdemeanor offense if the recipient is a government employee who exercises some influence in the purchasing process of the governmental body.

Personal Use

School district officials and employees shall not make any commitment to acquire goods or services in the name of the District for personal use or ownership.

Fraud

The district prohibits any type fraud and financial impropriety such as but not limited to forgery, unauthorized alteration of a document, misappropriation of funds, improper handling of money, accepting anything of material value from vendors or contractors and/or any other dishonest act regarding procurement or finances of the district.

Any person who suspects fraud or financial impropriety within Abilene ISD shall report the suspicions immediately to a person with authority to investigate suspicions, including any supervisor, Superintendent or designee, the Board President, or local law enforcement.

See Conflict of Interest #3 below.

Conflict of Interest

The District shall comply with all General Provisions of Federal Regulations (EDGAR) Subpart B and State Provisions for Conflict of Interest.

No employee, officer or agent may participate in the selection, award, or administration of a contract supported by a federal award if he or she has a real or apparent conflict of interest. Refer to CBB(Legal), CB(Local), DBD(Legal) and DBD(Local).

Specific areas of compliance are noted below.

1. The District has established a conflict of interest policy for all federal grant awards and shall disclose in writing any potential conflict of interest to the granting agency <u>CAA (LOCAL)</u>. The same conflict of interest questionnaire that is used for other District functions will be used for compliance with this provision. In the event a conflict of interest occurs the <u>Local Government Officer Conflicts Disclosure Statement (Form CIS)</u> will be completed by the staff involved in the conflict and handled following the same procedures outlined in <u>Local Government Code Chapter</u>

- <u>176</u>. Conflicts of interest, if any, will be reported to the granting agency or pass –through entity (TEA). The Purchasing Department is responsible for overseeing and collecting the conflict of interest questionnaires.
- 2. The District will comply with all additional conflict of interest requirements required by the federal granting agency and/or the pass-through entity (TEA).
- 3. The District will disclose in writing to the granting agency and/or pass-through entities any violations of federal criminal law including fraud, bribery or gratuity violations affecting a federal grant award. Upon detection of any fraud, abuse or waste with federal grant funds, the District will promptly notify the proper legal authorities and pursue appropriate actions. In addition, the District will report to the granting agency and pass-through entity the extent of the fraud or violations.

All district employees are prohibited from soliciting and/or accepting gifts, gratuities, favors or items from a vendor or other parties who are affected by (or have an interest in) a federal grant award.

In addition, all employees will comply with the Educators' Code of Ethics. Violators of the Code of Ethics will be subject to disciplinary action, including but not limited to termination of employment with the District.

VIII. Restrictions

Personal Items

District funds will not be used to procure personal items. All items purchased with district funds are property of Abilene ISD. This property may be assigned to a staff member but it is always the property of the district. It must be returned to the district if the staff member leaves the district or is reassigned.

Licenses

Licenses for software or publications must be registered under the name of Abilene ISD. The name of end user may be noted on the requisition for routing purposes but the software remains property of the district.

All software purchases must be in compliance with the district's technology plan and approved by the chief technology officer prior to submitting requisition for purchase.

Memberships

Memberships must be institutional memberships when available. Individual memberships will be paid if the membership is necessary for the currently held position. Insurance will not be paid by the district.

IX. Vendors & Vendor Relations

In centralized purchasing, the purchasing department is primarily responsible for vendor relations, contact and communication. It is important that all district employees foster good relations with vendors when representing the district.

Vendor Application (New Vendor Request)

The purchasing department receives requests from vendors on a regular basis who want to do business with the district. All new vendors are required to complete a vendor application form by selecting the appropriate procurement categories for products/services which best represents the company's product line. The vendor application form is located on the Abilene ISD web-site. The vendor is added into the database for the procurement categories selected on the vendor application form. The vendor will receive any future bids or proposals that relate to the categories selected on the vendor application. Completing a vendor application form does <u>not</u> qualify a vendor as "approved." Becoming an approved vendor is achieved through a competitive bid process.

Vendors that do not respond to procurement opportunities are inactivated in the data base for those applicable categories.

NOTE: Any vendor may request a bid or proposal at any time during the solicitation process.

Approved Vendor List

An "approved vendor" is a vendor that has been awarded a bid/proposal (contract) through the Abilene ISD competitive procurement process or through purchasing cooperative. Active lists of approved vendors are listed by category (or contract) on Internal Documents>Purchasing>Approved Vendors Resulting from Bids. NOTE: Click the "more" button to display all the contracts on page one. In the top right corner will reflect if the contracts are EDGAR and TDA compliant.

Staff should insure that purchases are being made from approved vendors that have been awarded contracts through the competitive bid/proposal process for the applicable products. If a proposal doesn't exist for a particular commodity category of item(s), it may require research to be done by the individual or purchasing department. As a result, the requisition may not be processed on an immediate turnaround.

The purchasing department may deny any requisition being made from an unapproved vendor until further review.

Vendor Performance Evaluation

Whenever problems are encountered with a vendor it is important to document the problem(s). If a campus or department encounters a problem with a vendor, he or she should notify the director of purchasing with detailed information regarding the problem. Dependent on the problem or complaint, the vendor may be notified of the problem and given the opportunity to correct it in a timely manner. The director of purchasing is responsible for all correspondence to the vendors including the documentation. Continuous problems or complaints with "a" vendor will be remedied and vendor will be notified through certified correspondence.

Contract Management

The District must maintain oversight to ensure that contractors or vendors perform in accordance with the terms, conditions, and specifications of its contracts or purchase orders.

The originator of a project or contractor services provides oversight of the contract and vendor's performance. The originator may have assistance from other departments dependent on the project. For example, construction projects will have oversight by the maintenance department, purchasing department and administration to insure contractors are performing in accordance to specifications and scope of work. Progress payments are made after approval by an authorized AISD representative. Final payments are not made until punch list are satisfied and signed off by district staff or administration.

Where contracts are related to goods from a district procured contract or cooperative contract, the purchasing department provides oversight of the contract and vendor's performance. Items must be received according to the Purchase Order through central receiving department in good condition and timely. Once systemically received, the accounting department can process payment upon receipt of a correct invoice from the vendor. Issues with the vendor or vendor's performance will be addressed by the purchasing department.

AISD Student Nutrition Director or designee provides oversight in managing the department's contracts. Oversight includes but not limited to the contract and vendor performance, communicating with vendors, requisitioning orders, tracking vendor's deliveries to the campuses, verifying vendor is in compliance with contract, reporting vendor issues, receiving products at the campuses, reviewing invoices and authorizing the accounts payable department to remit payment to the vendor.

Vendor Protest

The director of the purchasing department shall be notified immediately if there is a vendor protest assuming the protest was not made directly to the director. All vendor protest shall be made in writing and recorded through the records officer. The director of purchasing and chief financial officer will make every effort to coordinate and communicate with the vendor to resolve any and all issues.

X. Requisition Process & Related Information

A requisition is an electronic request generated in TEAMS by a user for the purchase of supplies, equipment or services which encumbers the funds upon budget checking and saving/submitting. When the requestor submits the requisition electronically, it then is routed to the next person in the approval process. In many instances, this will be the budget manager or secretary who reviews and approves the requisition. It is then routed electronically to the principal or director for final approval. Upon the final approval by the campus principal or director, the requisition is electronically routed to the purchasing department (buyer) by procurement category for review. The requisition is rejected and returned electronically to the requestor or approved by generating a Purchase Order. Requisitions may also be voided by the buyer due to various reasons.

All requisitions shall be completed in a "professional" manner including detailed information and all data entry shall be consistent.

NOTE: All requestors and approvers have unique secure passwords.

NOTE: The purchasing department may create requisitions (with prior approval from principal or director) on behalf of campuses and programs or may duplicate the requisition if problems are encountered in the financial system when processing the order.

NOTE: The technology department designee may create requisitions (with prior approval from principal or director) on behalf of campuses and programs for technology related items.

NOTE: The way in which an order is entered by the campus is the exact information the vendor receives on the Purchase Order.

NOTE: Requisitions with incomplete information may be returned to requisitioner by rejecting the order. In some cases, the ordering process will be delayed by the purchasing department until further information is provided

The minimum recommended amount for which a requisition should be processed is \$50. Requisitions submitted less than \$50 may be rejected or voided depending on the situation.

In TEAMS, Requisitioners ordering from a vendor may enter a traditional or blanket requisition. The majority of requisitions will be "traditional" which is described below.

Traditional Requisitions should include the following items:

- 1) Category Select appropriate category from the Purchasing Category Catalog listing.
- 2) Vendor The vendor must be setup in TEAMS and associated with the procurement category. If a vendor does not exist, email purchasing regarding vendor setup.

NOTE: Just because a vendor is listed in TEAMS does not necessarily mean the vendor is considered an approved vendor. Remember to reference the approved vendors by contract on internal documents.

- 3) Ship-To Location In most instances, this will be Central Receiving 955.
- 4) Ship-To Receiving Location Main Office
- 5) Delivery Location Campus where the items are to be delivered by warehouse staff.
- 6) Delivery Receiving Location Main Office, Library or Cafeteria
- 7) Quantity

- 8) Vendor Stock Number
- 9) Unit of Measure
- 10) Long Description should be a complete description of the item for each line item listed. It should include:
 - ✓ Specific item(s)
 - ✓ Manufacturer or brand
 - ✓ Model number or catalog number (if not included in the vendor stock number section)
 - ✓ Any other pertinent information

NOTE: If freight charges apply to the purchase, include freight as a separate line item on the requisition.

- 11) Special Instructions (last line of the requisition) shall include the following where applicable. Highlighted information is required at a minimum on all requisitions. In addition, refer to Section XI for additional information.
 - ✓ Proposal Number (example: Proposal 001, 19-20 or purchasing coop contract #)
 - ✓ Special Handling Instructions
 - ✓ Pre-payment information (includes registration fees, conference fees, membership fees)(attach supporting information to the last line of the requisition cart in TEAMS through attachments)
 - ✓ Designate if order is to be faxed and fax number or emailed with email address
 - ✓ Order on preview from the vendor and number of days allowed by vendor for preview
 - ✓ Confirmation Only (attach invoices to the last line of the requisition cart in TEAMS through attachments)
 - ✓ District improvement plan and campus improvement plan related to purchase may be included (this is required when expending federal grant dollars)
 - ✓ Receiving Information REQUIRED ON ALL ORDERS
 Where a requisitioner does not have access to select the campus / staff member for receiving, include the following in the last line of the requisition in "special instructions."
 - For AISD Only: Campus Name/Department/Name of Person who receives the order
- 12) Unit Price
- 13) Account Information Enter budget code

NOTE: If sufficient funds are not available for the purchase, the requisition cannot be submitted.

<u>Information for Special Instructions Further Defined</u> Pre-Payment

It is not the policy of the district to pre-pay vendors for merchandise. The district will provide pre-payment for registration fees, conference fees and membership fees.

Confirmation Only

Confirmation only requisitions are designed to assist the district staff in an easier procurement method for specific items and/or services. This type of requisition allows district staff, with the approval of the principal or director, to charge certain items without having to obtain a purchase order in advance. Once the item(s) is purchased, the campus must (1) create a requisition with detail information regarding the purchase and include "confirmation only" in the last line of the requisition cart in "special instructions", (2) attach a copy of the invoice in TEAMS on the last line of the requisition. Confirmation only purchases only apply to a minimum number of designated items/services. The only valid purchases using "confirmation only" includes grocery items, professional services and contracted repairs (small dollar only). Failure to comply with this procedure may result in personal payment by the employee. Contact the purchasing department if there is a question prior to charging items with a vendor.

• <u>United Supermarket</u> is one of the approved vendors for grocery related items. All campuses have one or more UCards from United Supermarket in order to purchase from all Abilene locations. District employees are required to show both the UCard and district employee identification badge at register. The UCards are disbursed through the district's accounts payable department. A "confirmation only" requisition shall be created for United Supermarket purchases. A copy of itemized receipt shall be attached to the last line of the requisition cart in TEAMS through "attachment."

Note: A Ucard is not a credit card.

Preview Items

A requisition is required on all items being ordered on preview. Do not verbally authorize a vendor to send a product. This constitutes expenditures without a purchase order and will be the responsibility of the individual to pay for the item(s).

Process an on-line requisition with all required information concerning the item. Any items being ordered for preview should be noted in the last line of the requisition cart in "special instructions" as "item being ordered for preview" and indicate number of days given by the vendor to preview the item.

Contact the receiving coordinator for items retained within the district so the appropriate transactions can be completed and payment to the vendor can be finalized.

Contact receiving coordinator for items being returned to the vendor so the purchase order can be cancelled and arrangements made to return the merchandise.

Items to be Purchased at a Conference/Convention

Notify the purchasing department prior to departing for the conference/convention about preparing a "do not exceed" Purchase Order that can be taken to the conference. A blanket requisition shall be created, approved and routed to the purchasing department. The requisition will be reviewed for the following before processing a Purchase Order.

- AISD approved vendor for the category requested
- Dollar amount of the requisition

NOTE: The burden of payment is with any individual that obligates funds at a conference/convention without a district Purchase Order.

Blanket Requisition

A blanket requisition may be issued to a pre-approved vendor who is offering an on-going service for which the cost has been established and is "firm" for the term of the contract or agreement. This type of arrangement is coordinated with the user department(s), the vendor, the accounting department and purchasing department. This allows the accounting department to pay multiple invoices (approved by applicable department) instead of processing multiple requisitions and Purchase Orders for the established ongoing services. TEAMS only allows for <u>one line item</u> to be entered on a blanket requisition. Blanket requisitions are used primarily by librarians. Otherwise, not regularly used.

Warehouse Requisition

The Abilene ISD Warehouse maintains a variety of items that can be procured by submitting an online requisition to the purchasing department. The items are listed in the requisition catalog module of the financial system. The costs of the items listed in the warehouse catalog may vary because pricing is based on the average cost method.

XI. Abilene ISD Guidelines for Procurement Thresholds

Purchase	<u>Information for</u>	Purchasing &
Commitment Amount	Campuses / Departments	Requisition Information
Funds: Federal & TDA		
Micro-Purchase Purchases Less than \$10,000 This threshold applies to purchases of "like-type" items and must be considered in the aggregate over the entire period of applicable federal grants. Therefore, the cost of items purchased using the micro-purchase method is cumulative across the grant year and cannot exceed a total of \$10,000. Aggregate = 12 Months Situation: The vendor is not listed on AISD contracts or a valid purchasing cooperative. (not an approved vendor)	In this instance, a program does not have to obtain multiple quotes if the cost is under \$10,000 and appears reasonable for the first vendor contacted. User must show reasonableness. Program's Responsibility to keep track of the annual micro purchases of like-type items based on program's fiscal year. This information should be in a Google Doc and shared with purchasing. This needs to be in a format that can be shared with auditors. Information must be kept for five (5) years. A copy is required to be sent to purchasing annually based on grant fiscal year. Program shall maintain justification of the micro purchase and show reasonableness of the purchase if required. NOTE: The District must distribute micro-purchases equitably among qualified suppliers. In some instances, where that is not possible, this should be documented.	The micro purchase should be rarely used and should not be the default because not an approved vendor. Purchasing department will attempt to obtain a vendor package from this vendor with all the necessary certifications prior to setting up the vendor. For TDA, Buy American does apply to micro-purchases. The requisition should include in the last line of the requisition cart: • In special instructions include Micro Purchase • Attach the quote
Purchases \$10,000 - \$49,999 Considered Small Purchase or Simplified Acquisition Threshold Situation: The vendor is an approved vendor and listed on an AISD contract or valid purchasing cooperative.	It is recommended to obtain three quotes using AISD approved vendors as applicable. OR Use a federally compliant purchasing cooperative and obtain one quote from a vendor. Require the vendor to include the purchasing cooperative and contract # on the quote.	The requisition should include in the last line of the requisition cart: • In special instructions include AISD Proposal # • Attach quote(s) as applicable OR if from purchasing cooperative The requisition should include in the last line of the requisition cart: • In special instructions include

	If providing only one quote, the programs may be required to provide reasonableness. Depending on cost and the product, the purchasing department may ask for additional quotes. The purchasing department may obtain the quotes. *It is always practical to obtain more than one quote.	Purchasing cooperative contract # • If received more than one quote, attach all quotes (reflects reasonableness)
Purchases \$10,000 - \$49,999 Considered Small Purchase or	Contact the purchasing department for assistance.	Contact the purchasing department for assistance.
Simplified Acquisition Threshold		
Situation: The vendor is not listed on the AISD contract or a valid purchasing cooperative. (not an approved vendor)		
Purchases \$50,000 - \$249,999	If expending over \$50,000 on an order, please contact the purchasing department.	Contact the purchasing department for assistance.
Purchases \$250,000 and Above	If expending over \$250,000 on an order, please contact the purchasing department.	Contact the purchasing department for assistance. If expending federal funds, an independent estimate and cost analysis will be required.

Fund: 199 (General Fund)

Purchases Less than \$3,500 Situation: The vendor is not listed on the AISD contract or a valid purchasing cooperative. (not an approved vendor)	When using local or state funds, contact the purchasing department for assistance. OR If the vendor and category exist in TEAMS, enter the requisition and the purchasing department will address it upon receipt through workflow.	Requisition may or may not be processed but purchasing will assist in finding an approved vendor if staff has exhausted options. • Attach the quote
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Purchases Less than \$5,000 Situation: The vendor is an approved vendor and listed on an AISD contract or valid purchasing cooperative.	Use an approved vendor, obtain one quote and enter the requisition. Use AISD contracts or a valid purchasing cooperative.	The requisition should include in the last line of the requisition cart: • In special instructions include AISD Proposal # or purchasing cooperative/contract # • Attach the quote
Purchases \$5,000 - \$49,999 Situation: The vendor is an approved vendor and listed on an AISD contract or valid purchasing cooperative.	It is recommended to provide three quotes using AISD approved vendors as applicable. OR Use a valid purchasing cooperative and obtain one quote from a vendor. Require the vendor to include the purchasing cooperative and contract # on the quote. Depending on cost and the product, the purchasing department may ask for more quotes. The purchasing department may obtain the quotes. *It is always practical to obtain more than one quote.	The requisition should include in the last line of the requisition cart: • In special instructions include AISD Proposal # • Attach quote(s) as applicable OR if from purchasing cooperative The requisition should include in the last line of the requisition cart: • In special instructions include purchasing cooperative contract # • Attach the one quote
Purchases \$3,500 - \$49,999 Situation: The vendor is not listed on the AISD contract or a valid purchasing cooperative. (not an approved vendor)	Contact the purchasing department for assistance.	Contact the purchasing department for assistance.
Purchases \$50,000 and Above	If expending over \$50,000 on an order, please contact the purchasing department.	Contact the purchasing department for assistance.

NOTES:

- 1) You can always obtain more than one quote to get the best value or price for your program regardless if that is required or not.
- 2) AISD contracts includes the term of contract and whether the contract is federally compliant. (see top right corner of the tabulation for approved vendors)
- 3) Approved items list for technology are listed on Internal documents. Purchasing will attach all the certifications to the requisition for federal programs for the approved items. This will include Dell and Apple products.
- 4) The earlier that purchasing can be involved in a "high" dollar procurement situation, the better we can assist you. There are times, products or services will need to be advertised and bid separately from our usual contracts or purchasing cooperatives. It could take up to four to six weeks before you could order your products or services.
- 5) If you use AISD contracts, you will not need to attach certifications as those are in our bidding documents.
- 6) Micro Purchases, Small Purchases and other methods are defined in Sections XX and XIX in more detail.

XII. Purchase Orders & Related Information

Purchase Orders are a direct result of "approved" purchase requisitions submitted electronically. Purchase orders serve as a formal order for goods, materials and/or services to a vendor. A purchase order is processed by the purchasing department and approved by the director of purchasing.

Purchases made with federal funds are verified in the System for Award Management (SAM System) and attached to the Purchase Order in TEAMS. This is the District's assurance the company is not on the debarred contractor listing.

The Purchase Order is sent to the vendor and is the binding commitment for the district to remit payment to the vendor after receipt of the item(s) and an invoice.

The Purchase Order serves as an important document to the Accounting Department. It contains information regarding expenditure(s) and the account code(s). The purchase order is utilized in the accounts payable process as it ensures the order has been received and payment can be made to the vendor.

Purchase Orders should only be sent from the district's purchasing department. District employees should not provide a copy of the purchase order to the vendor as it could result in duplicate shipments.

District employees should not contact vendors to place orders without a purchase order. This could result in payment for the merchandise by the individual when the items are invoiced. A purchase order is the contract that the District will use to remit payment to a vendor.

NOTE: Depending on the product or service being procured including cost, prior approval is obtained from the Chief Financial Officer (when applicable).

Purchase Order Modifications (PO Changes)

A Purchase Order confirms the existence of a contract between the district and the vendor. Consequently, it cannot be modified or canceled unilaterally. Any request to modify or cancel an order must be directed to the receiving coordinator for review. The purchasing department approves or denies all Purchase Order modifications. A Purchase Order change order(s) will be in accordance of Texas Education Code 44.0411.

Purchase Order Cancellation

All Purchase Order cancellations must be handled through the receiving coordinator. A change order is made to the Purchase Order which cancels and relieves the encumbrance to the budget. The vendor is notified by the receiving coordinator.

Receiving & Delivering of Merchandise

Most campus orders are received at one central location, the central receiving department. The orders are checked upon delivery for contents and condition. Any discrepancies are reported to the vendor.

Upon completing the receiving process, the warehouse staff delivers the merchandise to the campus. A campus official verifies the order and signs a copy of the Purchase Order signifying receipt of order at the campus level.

Items Picked Up from Local Retailers

Some local retailers do not deliver to central receiving location but instead items are picked up by campus staff at the retailer's location. District staff shall not make item substitutions or pick up additional items. Only the items on the Purchase Order should be picked up from the retailer. If items are substituted or additional items obtained, the payment may be the responsibility of the individual.

District staff shall complete the on-line receiving form (located on the internal web-site) so item(s) can be received in the system and payment made to the vendor.

Items Delivered Direct to the Campus by Food Vendor

The selected food vendor may deliver direct to the campus. Campus staff will receive the items to insure those match the order. The invoices are sent to purchasing or sent to Student Nutrition office dependent on the situation.

Returning of Merchandise to the Vendor

Contact the receiving coordinator to return merchandise to a vendor.

XIII. Procurement Card (PCard)

The purpose of the procurement card program is to establish a more efficient, cost-effective method of purchasing and paying for small dollar transactions as well as high-volume, repetitive purchases. The program was designed as an alternative to the traditional purchasing process for supplies primarily for the maintenance department. The purchasing card can only be used with the "designated approved" vendors that accept MasterCard as a form of payment. Procurement cards are issued to a limited number of employees including maintenance, transportation, accounting and purchasing departments.

In 2018, principals and directors were issued procurement cards for the purpose of registering for conferences, training registrations and holding hotel rooms. This will eliminate the requisition process and streamline the process for registrations. This card is **not** meant to use for procuring products or paying for hotels for campuses. These charges will be audited by the accounts payable department.

Cardholders are required to follow purchasing procedures when using the purchasing card. Any exceptions must be preapproved through purchasing or accounting.

All cardholders must attend training and sign a PCard agreement/contract prior to being issued a card.

Misuse of the card could result in losing the card privileges or termination.

Detailed information regarding the PCard is listed in the purchasing procedures and PCard training documents.

Pcards are reviewed and approved by each department's supervisor before those are routed to purchasing and/or accounting for final audit each month.

Peards are not used with federal or TDA funds unless for conference or training registrations.

XIV. Central Receiving

Delivery and receipt of goods are the goals of the requisition and purchase order processes. Centralized receiving is the process by which items purchased on behalf of Abilene ISD are delivered to one centralized location. The Purchase Order identifies the "ship to" address for deliveries. A central receiving clerk is assigned to the department.

The receiving coordinator monitors outstanding orders. The receiving coordinator makes direct contact with the vendor(s) to determine reason(s) for orders not yet received. Furthermore, attempts to establish a firm delivery date when possible.

Freight companies are fast paced; therefore, deliveries are made in matter of minutes.

Procedures upon immediate delivery and before accepting any shipment, the containers are examined for minor visible damage or severe visible damage by central receiving clerk.

Visible damage is recorded on the carrier's shipping document and signed by the delivery person prior to accepting the shipment. The identified damage is also notated on AISD documents.

Central Receiving works with the vendor to correct any damages discovered at delivery.

Receiving Procedures

- (1) Locate the "packing slip." The packing slip contains the information of the items shipped from the vendor. The packing slip should list the following information:
 - Date of shipment from the vendor
 - Abilene ISD Purchase Order Number
 - Quantities and descriptions of items shipped
- (2) Insure the items on packing slip match the Purchase Order. Open containers and compare items to the Purchase Order. Receive all items that are applicable to the order and in good condition. The central receiving clerk notates by each item on the Purchase Order, received quantity and date. If the order is received in full, it is "stamped" as such. If the order is a partial delivery, that information is notated as received quantity and date. If some items are backordered, this is notated as such on the Purchase Order. The receiving coordinator or receiving clerk contacts vendor to report discrepancies and obtain instructions for handling discrepancies dependent upon the situation. All backorders are handled through the central receiving department.
- (3) An identification number (tag #) is applied to any capital asset item and recorded for district use. The technology support department may assist CR regarding technology related purchases to insure accuracy. These may include items under \$5,000. Refer to the object code chart field listing defined by accounting for those items that require

asset identification. There are circumstances where items are tagged that are not identified on the object code chart field listing but are for reasons to record warranty information.

- (4) All items received according to the Purchase Order are delivered to the campus/department by the warehouse staff. A campus official verifies the order and signs a copy of the Purchase Order signifying receipt of order at the campus level. (each campus receives a copy)
- (5) All signed copies are kept on file in central receiving.
- (6) Upon campus acceptance of items, the receiving coordinator receives products electronically which are further reviewed by accounts payable prior to processing payment.

There are several reasons listed below as to why all goods must be delivered and routed through central receiving.

- Damages may have occurred in transit and the freight line or vendor must be notified for a replacement.
- Verification of goods ordered has been properly delivered.
- Tagging and recording information for capital asset items.
- Completed orders are received on-line by the receiving staff.
- By prompt payment upon receiving, AISD receives discounts from some vendors.
- All discrepancies are maintained and monitored from one department.
- One department monitors and documents purchase orders that have not been filled and/or not yet completed such as backorders.
- Problems with vendors and/or vendor products are maintained in the department. By maintaining documentation within one department, Purchasing has a consensus relating to vendors and/or vendor products. These will be taken into consideration at the time of new bidding cycle.
- Central Receiving Staff has been trained about communicating with vendors.
- Central Receiving Staff has a point of contact with companies and can obtain results more expeditiously than multiple campus staff members calling vendors directly on a regular basis.

Items that are purchased for AISD shall be received through the central receiving department. If for some reason an item cannot be delivered as described above, the receiving coordinator shall be notified of the reason for further review.

NOTE: Only central receiving staff shall contact vendor(s) regarding order status and information. District staff shall notify central receiving with questions regarding orders.

If an employee picks up an order at a local store (using a purchase order), it is his/her responsibility to complete an on-line AISD Campus Receiving Form of the receipt of goods to central receiving. The receiving allows accounts payable to remit payment to the vendor. Failure to complete the on-line receiving form may result in non-payment to the vendor.

XV. Warehouse & Distribution Center

Abilene ISD Warehouse maintains a variety of items that can be procured by submitting a requisition to the purchasing department. The items are listed in the requisition catalog module of TEAMS. The costs of the items listed in the warehouse catalog may vary because pricing is based on the average method.

Warehouse receiving procedures are similar to that of central receiving listed above in manual. The items are initially received by warehouse manager and then electronically received by a buyer based on receiving report from warehouse manager. The items are then placed in the appropriate area in the warehouse as inventory. (applies to both warehouse and food service)

The AISD Warehouse is located at the following address:

3757 Amarillo Street Abilene, Texas 79602

Warehouse hours are from 7:00 a.m. to 4:00 p.m. Monday through Friday from August through May. Summer hours are 7:00 a.m. to 3:30 p.m. Monday through Thursday and 7:00 a.m. to 11:00 a.m. on Friday for June and July. During the school year, the Warehouse is closed on designated holidays.

XVI. Surplus Property - Disposal, Re-Use by Campuses or Auction

Surplus Property Disposal

The Superintendent or designee is authorized to declare District materials, equipment, and supplies to be unnecessary and shall dispose of unnecessary materials, equipment, and supplies for fair market value. If the unnecessary property has no value, the Superintendent or designee may dispose of such property according to administrative discretion.

<u>Sale or Disposal of Instructional Materials and Technological Equipment (purchased with IMA funds)</u>

Refer to TEC Chapter 31, TEC 44.031 and 19 TAC Chapter 66.

Surplus Property to be picked up at the Campuses or Departments

Principals, directors, or secretaries shall notify the warehouse manager regarding items to be picked up from a campus or department.

Re-Use of Surplus Property by Campuses

The Abilene Independent School District maintains a variety of surplus items to be used by campuses at the discretion of the campus principals. These items are relocated to the surplus facility from various campuses for numerous reasons. Staff interested in selecting items from the surplus facility may contact the warehouse manager. Only items with prior approval from the principal will be relocated to the campus.

Auction Information

The Abilene Independent School District utilizes an on-line auction service. Items identified for auction are either no longer functional or are no longer needed by the various campuses or departments.

It is the responsibility of the campus principal(s) or program director to complete the appropriate paperwork and notify the warehouse manager of items that are no longer useful on the campus. The warehouse staff will pick up the items and relocate these items to the surplus facility.

Prior to setting an auction date, administrators approve electronically those items designated to be considered in the auction.

Surplus Property Disposal - Federally Funded

The disposal of grant-funded assets shall be in accordance with federal guidelines and/or grant-specific guidelines, if any such guidelines exist. It is the program director responsibility to identify those items that were originally purchased with federal funds. It is also the program director's responsibility to submit the necessary paperwork to TEA or the granting agency (if required) for permission to dispose of those items with a market value of \$5000 or greater. All the necessary formalities with the granting agency shall be completed prior to auction. The proceeds are identified for the finance department for items that were sold from federal programs.

The program director shall notify and identify those items purchased with federal funds with the warehouse manager.

Recycling of Technology Items

Campuses and departments shall work with AISD technology department to remove surplus or end of life technology items. Once technology has the items in their possession; the district's recycling company is contacted. All technology related items are picked up by a recycling company that complies with the necessary regulations.

XVII. Other Areas of Consideration for Purchasing in the Public Sector

- The requirement to comply with *numerous statutes, policies, legal interpretations and procedures*: The complexity of these requirements demands not only knowledge of purchasing laws and standards but compliance in implementing a purchasing system that also meets user needs.
- The *dynamic and diverse nature* of the public education organizational environment: School districts are complex organizations with diverse functions. Although instruction is at the heart of the organization, numerous other services ranging from transportation, warehouse to food service support the overall educational mission. A procurement process must exist that accommodates all facets of an educational organization.
- The competition among vendors for school district business: The strong competition among vendors for school district business may create pressure on school district personnel for product selection, bid awards and dispute resolution. Most school districts seek to foster both

- good vendor relations and strong competition but balance them with objective purchasing decisions.
- The consistent oversight by interest groups: School district's purchasing is scrutinized by diverse groups including those from the public, media, state and federal agencies and auditors. Strict adherence to established guidelines and consistency in record keeping, documentation and execution of procedures assist the school district in withstanding this scrutiny.
- There are "gray" areas relating to purchasing methods and procedures: Complex and diverse needs create challenges for districts to determine the "appropriate" purchasing methods. Ever-changing legislative, executive and judicial decisions at both the state and federal levels further complicate the procurement process.

XVIII. Staff Resisting Purchasing Procedures or Guidance

The purchasing department has been trained regarding procedures and guidelines. District staff members that choose to resist or bypass purchasing procedures will be responsible for their actions. This information will be noted in the purchasing files and those individuals will be held accountable. The purchasing department will not be responsible for actions of staff's noncompliance with purchasing laws and procedures.

XIX Federal Programs

These procedures are written in addition to the procedures discussed elsewhere in the manual. The purpose of this section is to provide brief explanation of some of the federal requirements for procurement that were not specifically addressed or discussed previously. (Refer to 2 CFR Part 200, 45 CFR Part 75, TDA Procurement Arm/Policy or other federal programs guidance as applicable).

Purchases from special funds will be made in accordance with the program requirements, district's purchasing policies and procedures listed elsewhere in this manual plus any other laws, procedures of guidelines referenced throughout this document.

It is the responsibility of the program director overseeing state and federal programs to update the purchasing department of procurement regulations and provisions. Coordination shall be made between the program director of such programs and the purchasing department regarding procurement issues.

The program director overseeing expenditures and purchases for the federal program(s) is responsible for taking extreme care to assure that all costs are allowable, correctly allocated, reasonable and necessary for the program. In addition, the program director shall make every effort to avoid purchasing unnecessary or duplicated items.

Acronyms and definitions related to federal grant management are listed in 2 CFR Part 200, 45 CFR Part 75.

Federal Regulations - The Basics

- Federal Regulations applies to:
 - o All purchases made with Federal and State Pass-Thru Grant Funds
- Who qualifies:
 - o Any governmental entity that receives / expends federal funds

- Who is responsible:
 - Anyone involved in the expenditure of these funds (grant administrations, program directors, accounting, purchasing, etc.)
- What happens if guidelines are not followed:
 - The District may be required to refund the federal government for non-compliant purchases.

<u>Definition for the Term "Aggregate</u> can be defined as the total sum of demand for desired or "like" goods or services over a 12-month period. It is important to pay attention if the cumulative purchases "in the aggregate" applies to district, all grants or individual federal grants.

The 12-month period is applicable to the federal grant year whereas non-federal are based on District's fiscal year.

<u>Like Type Items</u> for Abilene are defined as pre-determined set of categories or some may refer to these as commodity categories. At the time of entering a requisition, the user will select the procurement category that correlates to the items being procured. This provides a means of tracking expenditures by category. Refer to Section V. Procurement Categories for more information.

Methods of Procurement (not specifically defined in the previous section of the manual)

Grantees and subgrantees will use procurement laws and guidelines as related to the funding source (grant). Federal grants may reference State Statutes, local laws and regulations. In addition, federal grants will refer to federal procurement laws such as but not limited to those described in 2 CFR Part 200, 45 CFR Part 75 or other federal guidance. The most stringent law will take precedence through the procurement process.

<u>Micro-purchase (Informal)</u> means a purchase of supplies or services using simplified acquisition procedures, the <u>aggregate amount</u> of which does not exceed the micro-purchase threshold. The district may use the micro-purchase in order to expedite low dollar small purchase. To the extent practicable, the district must distribute micro-purchases equitably among qualified suppliers. Micro-purchases may be awarded without soliciting competitive quotations if price is considered reasonable.

NOTE: The threshold of less than \$10,000 must be considered in the aggregate of "like-type" items over the entire period of <u>applicable federal grants</u>. Therefore, the cost of items purchased using the micro-purchase method is cumulative across the grant year and cannot exceed a total of \$10,000.

Simplified Acquisition Threshold (Small Purchase) procedures are those relatively simple and informal procurement methods for securing services, supplies or other property. This threshold should be considered as an aggregate amount within the grant period of the applicable grant. The range for small purchase is \$10,000 to \$249,999. At \$50,000 state law becomes more stringent and will apply and will affect how the procurement process is done. It is the District's intention to purchase on a contract where vendors are approved.

<u>Competitive Procurement (State Law)</u> – discussed in section II and III. State law requires competitive procurement at \$50,000. Therefore, this is more stringent than the \$250,000 threshold of federal regulations. A competitive procurement is required at \$50,000 regardless of funding source.

<u>Purchases \$250,000 or more</u> – State law is more stringent than federal law which is \$50,000. Competitive sealed proposals or purchasing cooperatives would be used in this situation. If AISD lets a proposal in excess of \$250,000 in the aggregate, an independent estimate is required prior to advertising. A Price Analysis is required for every vendor after the proposals are due. There are some other options listed in 2 CFR Part 200, 45 CFR Part 75 or other federal programs guidance.

Construction Projects (Federally Funded)

Federally funded construction related projects shall be procured using one of the procurement methods as defined by Texas Education Code 2269 and /or by federal regulations applicable for grant requirements.

<u>The Procurement by Noncompetitive Proposal</u> method shall be used by the district when the purchase of goods or services is from the following:

A "sole source vendor" which is explained in Part II of this Section.

A public exigency or emergency will not permit a delay resulting from the competitive solicitation process

- O The district shall declare a public exigency or emergency prior to making such as purchase of goods or services under this method
- The granting agency or pass-through entity authorized the use of a non-competitive proposal method
- The district shall obtain written approval/authorization from the granting agency or pass-through entity.
- o After solicitation of a number of sources, competition is determined to be inadequate
- The district shall determine that competition is inadequate if after two (2) solicitations of bids and/or proposal, only one vendor is responsive to the solicitations.

NOTE: Abilene ISD may be more restrictive than stated in the statute.

Contract Cost and Price

Independent Estimate: Federal regulations require documentation of cost analysis or price analysis for purchases at or above \$250,000 in the aggregate. As part of the analysis, the regulations require documentation of an independent estimate reached before receiving bids or proposals (refer to 2 C.F.R. § 200.324) or before receiving quotes or proposals from other governmental entities through an Interlocal contract or a purchasing cooperative (refer to 2 C.F.R. § 200.318 (e)). The Independent Estimate Determination is a form used to document AISD's estimated range of fair and reasonable costs for the goods and/or services to be acquired and to document the analysis PRIOR to seeking bids, proposals, or quotes. The form is kept as part of the procurement file along with the cost or price analysis, which is conducted after receiving proposals but before awarding a contract, to demonstrate that the procurement

process was conducted in an open and fair manner and that AISD received the most advantageous price.

- Cost or Prices Analysis: Federal regulations require documentation of cost analysis or price analysis for purchases (including purchasing cooperative) at or above \$250,000 in the aggregate (refer to 2 C.F.R. § 200.324). The Determination of Cost or Price Reasonableness form is used to document the analysis showing that the offered price is fair and reasonable. The form is kept as part of the procurement file to demonstrate that the procurement process was conducted in an open and fair manner and that the District received the most advantageous price.
- Negotiating Price as a Separate Element: Federal regulations require non-federal entities to negotiate profit as a separate element of the price for each contract in which there is no price competition and in instances where a cost analysis is required. This is applicable for those cost that exceed \$250,000.

Purchasing Efficiency Strategies

All purchases with federal grant purchases shall be in accordance with the federal regulations, specifically 2 CFR 200.318 or 45 CFR 75.357. All purchases shall be purchased from a variety of qualified vendors with the ability to perform successfully under the terms and conditions of a proposed procurement. The district shall strive to avoid acquisition of unnecessary or duplicative items. The district shall also consider and implement when applicable the following dependent on the procurement or situation:

- Consolidation of purchases to obtain volume pricing, as appropriate
- Evaluate the cost efficiencies of leases versus purchases of equipment
- Utilize cooperative purchasing agreements, as appropriate, to obtain volume pricing
- Utilize federal or state excess/surplus property supplies or equipment in lieu of purchasing new supplies or equipment, as appropriate
- Utilizing value-engineering in construction projects to seek cost reductions

The District shall also:

- Avoid "time and materials" contracts if other alternatives exist
- Monitor vendor performance to ensure the vendor provides the services and/or goods, as appropriate
- Ensure that all contract and vendor disputes are resolved in the most advantageous manner
- Minimize the risk of jurisdictional issues by ensuring that all contracts would be litigated in a court within the county, city and/or state, as appropriate

Contracted & Professional Services (62XX)

Professional and contracted services expenditures to be procured by federal or special funds as applicable must be included in the grant application and be approved by the granting agency. The

program director shall insure the professional and/or contracted service is reasonable and necessary for the designated program. (2 CFR 200.459 or 2 CFR 75.459 for detailed information). The procurement process will not begin until the district has been notified of the grant award and/or amendment. Depending on the professional or contracted service will depend on the procurement method. The method could vary among (but not limited to) the following (1) the service may only be available from one source (sole source), (2) the service may be quoted due to cost, or (3) competitively procured (bidding). The program director may contact the purchasing department to discuss procurement methods prior to the submission of a requisition. Refer to the Section III that addresses other methods of procurement. The requisition process is described in Section X. The program director is final approver for these services in the financial system.

Depending on the service, a separate contract may be generated and signed by both parties. Typically, this occurs when there was not a formal procurement and the service is identified as ongoing for a period of time. A description of service, schedule of fees, hourly cost and other relevant information will be included.

NOTE: The purchasing department may deem it necessary to contact a program director for better clarification of a purchase as well as redirecting the procurement method to insure compliance. The processing of the requisition may be delayed if further research is required or competitive procurement is necessary.

Procurement Using Object Codes 63XX, 64XX & 66XX

Expenditures using object codes 63XX, 64XX & 66XX to be procured by federal or special funds as applicable must be included in the grant application and be approved by the granting agency. The program director shall insure the expenditures are reasonable and necessary for the designated program. The procurement process will not begin until the district has been notified of the grant award and/or amendment. The type of items being procured will depend on the procurement method. The method could vary among (but not limited to) the following (1) the items may be quoted due to cost, (2) use of a purchasing cooperative, or (3) competitive procurement (bidding). The program director may contact the purchasing department to discuss procurement methods prior to the submission of a requisition. Refer to Section III that addresses other methods of procurement. The requisition process is described in Section X. The program director is final approver for these services in the financial system.

NOTE: The purchasing department may deem it necessary to contact a program director for better clarification of a purchase as well as redirecting the procurement method to insure compliance. The processing of the requisition may be delayed if further research is required or competitive procurement is necessary.

"Quick" Reference for Expending Special Funds

1) The budget is prepared by the program director or the accounting department. The program director and the accounting department work together to finalize and submit the budget to the granting agency.

- 2) A "checks and balance system" involving employees and program directors involved in the requisition and approval process ensures that all items are allocated correctly to the responsible program and are necessary, allowable and reasonable. Listed below are the steps for which a request becomes a Purchase Order.
 - a) A user submits a request for purchase to the program director.
 - b) Program director (or designee) verifies the request for allocability, allowability and reasonableness.
 - c) The user or program director designee creates a requisition using the financial software.
 - d) The requisition routes systematically to the program director for review and approval.
 - e) The requisition, upon approval from the program director, routes systematically to the buyer in the purchasing department for review and approval. The purchasing department may require additional information from the program director prior to approving the requisition as described elsewhere in the manual.
 - f) Upon approving the requisition from the purchasing department, a Purchase Order is created and sent to the vendor.

NOTE: This is only a "quick" reference that describes the process for expending grant funds. It is in the best interest for the program director and staff to become familiar with all aspects of the purchasing section of this manual and the applicable grant requirements for procurement.

This manual does not include every aspect of the federal guidelines. Refer to federal guidelines for the specific grant(s) and Texas Education Agency web-site for complete details and guidance.

XX. Student Nutrition

This section applies to the Student Nutrition Program. These procedures, details or clarifications are written in addition to the procedures discussed elsewhere in the manual. The purpose of this section is to provide some specific language from TDA for this manual.

It is the responsibility of the program director overseeing the program to update the purchasing department of procurement guidelines and any future updates to procurement guidelines.

The program director overseeing expenditures and purchases for the Student Nutrition Program is responsible for taking extreme care to assure that all costs are allowable, correctly allocated, reasonable and necessary for the program. In addition, the program director makes every effort to avoid purchasing unnecessary or duplicated items.

Procurement Methods

There are two types of procurement – formal and informal. The decision to use informal or formal is based on the total estimated cost of the purchase and whether it does or does not exceed the simplified acquisition threshold. NOTE: The District may choose to competitively procure items

below the simplified acquisition threshold. In most cases, the District has contracts in place or access to a purchasing cooperative that satisfy the procurement requirements.

Informal Methods

(1) <u>Micro-Purchase Method</u> is intended to minimize the burden for purchases of very small amounts. A micro-purchase is a single purchase or transaction that has a total aggregate cost that is equal to or less than \$10,000; total aggregate cost may consist of one product and/or service or multiple products and/or services. Separate aggregate purchases may occur weekly, monthly or annually.

The following shall be considered when making a micro-purchase.

Aggregate—The aggregate total for a micro-purchase amount is the total cost for a single invoice for a single purchase or transaction. It is not an accumulation of weekly, monthly, or annual purchases—it is individual purchase with an individual invoice. However, the total cost for a micro purchase contract may be broken into multiple invoices that are paid when specified expectations are met. In this case, the aggregate is the total cost when all of the invoices are totaled.

Provisions applicable to Micro-Purchase include the following:

- Buy American research and document
- Price must be reasonable multiple quotes are not required
- Cost Analysis is not required. However, the District must document that the cost is reasonable. Acceptable documentation includes newspaper advertisements, online pricing, and space factor for storage.
- Purchases must be distributed among all qualified vendors that are able to provide the products and/or services at a reasonable cost and schedule required. The District cannot make all purchases from one vendor. The vendor database, purchasing cooperatives or phone book are ways to identify qualified vendors.
- Routine purchases must not be broken into smaller purchase amounts in order to qualify for micro-purchasing.
- (2) Simplified Acquisition Threshold (Small Purchase Method) is appropriate when the products and/or services has an aggregate total for a single purchase or total purchase that is equal to or less than the simplified acquisition threshold of \$49,999. Specifically \$10,000 \$49,999.

Aggregate—The aggregate total for a small purchase amount is the total amount of the cost for a single purchase or the total cost for grouped purchases made over an extended period of time (such as a product delivered once a week or twice a month). In this case, the aggregate is the total cost. The total cost for a small purchase contract may be broken into multiple invoices that are paid when specified expectations are met. In this case, the aggregate is the total cost when all of the invoices are totaled.

Provisions applicable to Small Purchases include the following:

• Buy American – include in the quote process for vendors to complete

- Competitive Purchasing—When the District uses the small purchase method, the District must obtain price quotes from at least three responsible and responsive contractors.
 - Quotes should be in writing. This should include a somewhat formal request that is submitted to three vendors. The program director and purchasing department must retain documentation demonstrating the price quotes.
 - Responsible contractors are capable of providing the products and/or services described in the specifications and/or technical requirements.
 - Responsive contractors provide pricing information specific to the products and/or services to be purchased.
- Cost Analysis is required when using the small purchase method. The program director shall conduct a price comparison and retain documentation. Also, forward a copy to the purchasing department.
- Routine purchases must not be broken into smaller purchase amounts in order to qualify for the small purchase method.
- The District (program director and purchasing department) must maintain documentation that provides the specifications and/or technical requirements given to potential contractor who provided price quotes. All contractors must be given the same solicitation information.

In most cases, the District will use vendors/contracts that have been through the competitive procurement process. Those include purchasing cooperatives or District contracts. There are times where quotes are obtained among approved vendors when deemed in the best interest of the program. Otherwise no quote is required if using an already competitively bid contract.

Formal Method (Abilene ISD does not use competitive bidding but instead competitive sealed proposals or RFPs)

(1) Request for Competitive Sealed Proposals

An CSP is a competitive procurement method that includes specifications and/or technical requirements of product(s) and/or service(s) to be provided for a firm fixed-price or firm fixed % discount contract where vendors submit an offer for products and/or services.

A proposal is awarded to the most responsible vendor whose offer is most advantageous to the District/program—price and other factors are considered. The following must be used when using the proposal method.

- Aggregate. The aggregate total for a competitive sealed proposal is the total amount of the cost for a single contract (or a single renewed contract).
- Award. The selected vendor or vendors are notified in writing of the contract award.
- Competitive Purchasing. Vendors must be solicited from an adequate number of known suppliers. The district database is used along with other means available to identify potential vendors.
- *Contract*. All District proposals or contracts are based on firm fixed price or firm discount.

- Cost Analysis or price comparison is required.
- Evaluation of the Offers. The District must use criteria and weights provided in the proposal to determine whether an offer is both responsible and responsive.
- *Public Advertising*. Proposals must be publicly advertised and advertised according to law. All proposals are advertised to insure free and open competition.
- Rejecting an Offer. Any or all offers may be rejected if there is a sound documented reason.
- *Solicitation*. The District must provide the following information in the solicitation:
 - Specifications and/or technical requirements for the product(s) and/or service(s) to be purchased
 - o Bonding requirements if applicable
 - o Method for submitting an offer
 - o Method and criteria for evaluating the bid
 - o Process for assigned staff to respond to and resolve all bid protests.
 - o Contractual statements required by law
 - Certifications for vendor responses
 - o Method for submitting a protest for the bid award
 - o Refer to the District's checklist to insure all documents and certifications are included.

The District must maintain documentation that demonstrates the District's actions to release the proposal to the public as well as all communication that occurs after the solicitation is released.

Noncompetitive Method

A noncompetitive purchase method occurs when only one offer is received. Procurement by a noncompetitive method is an appropriate method of procurement when one or more of the following circumstances apply.

- The District actively attempted to solicit offers from a number of sources, competition was deemed inadequate—that is, the number of offers that met the solicitation specifications and technical requirements were less than expected. This would include when the District receives only one responsible and responsive offer.
- The product and/or service is available only from a single (sole) source distributor, supplier, or manufacturer. Sole source noncompetitive procurement requires TDA approval.
- A public emergency or unexpected emergency situations will not permit a delay resulting from the additional time required for a competitive solicitation for the product and/or service. Emergency noncompetitive procurement requires TDA approval. (In most situations, a contract is available).
- TDA authorizes districts use of a noncompetitive procurement method.

Maintain all documentation for this decision such as advertisement, vendor list, communication logs, etc. TDA does not have to approve a noncompetitive proposal when there are limited numbers of vendors.

This manual does not include every aspect of the TDA requirements or guidelines. Refer to Section 16a. and 17 of the Policy Arm on the Texas Department of Agriculture web-site complete details and guidance.

XXI. Contract Provisions

The following certifications and provisions are included in ALL proposals.

Vendors are required to certify as applicable.

CERTIFICATION OF AUTHORIZATION, PERMITS, AND BUSINESS CERTIFICATES REQUIREMENT

For the duration of the Contract, Vendor must have and maintain current licenses, permits, fees, business certificates and similar authorizations required by the City of Abilene, Taylor County, and the State of Texas to conduct business and provide awarded goods and/or services to the District. Upon the request of the District, Vendor shall provide copies of all licenses, business certificates permits and fees as being paid and current that are required to do business by the city, county and State for the type of business Vendor provides, or seeks to provide, to the District.

Vendor understands and agrees to abide by the Authorization, Permits, and Business Certificates Requirement above. Vendor certifies that it has all current licenses, certificates, similar authorizations required by the City of Abilene, Taylor County, and the State of Texas to conduct business and/or provide awarded goods and/or services to the District.

_____ Initials of Authorized Representative of Vendor

CERTIFICATION OF ANTITRUST CERTIFICATION STATEMENT – Texas Government Code Section 2155.005

My initials below affirms under penalty of perjury of the laws of the State of Texas that:

- 1. I am duly authorized to execute this Contract on my own behalf or on behalf of the company, corporation, firm, partnership or individual (Vendor) listed below;
- 2. In connection with this bid/contract, neither I nor any representative of Vendor have violated any provision of the Texas Free Enterprise and Antitrust Act, Tex. Bus & Comm. Code Chapter 15;
- 3. In connection with this bid/contract, neither I nor any representative of the Vendor have violated any federal antitrust law;
- 4. Neither I nor any representatives of the Vendor have directly or indirectly communicated any of the contents of this bid to a competitor of the Vendor or any other company, corporation, firm, partnership or individual engaged in the same line of business as the Vendor.

_____ Initials of Authorized Representative of Vendor

CERTIFICATION OF FELONY CONVICTION NOTIFICATION

Pursuant to section 44.034 of the Texas Education Code, a person or business entity entering into a contract and/or agreement with AISD must give advance notice to AISD if the person or an owner or operator of the business entity has been convicted of a felony. The disclosure must include a general description of the conduction resulting in the conviction of a felony. AISD may terminate a contract with a person or business entity if AISD determines that the person or the business entity failed to give notice as required by section 44.034 or misrepresented the conduct resulting in the conviction. In such a case, AISD will compensate the person or business entity for services performed before the termination of the contract.

--- THIS NOTICE IS NOT REQUIRED OF A PUBLICLY HELD-CORPORATION ---

Please check the following	ng as applicable:
☐ Vendor is a publ	icly held corporation; therefore the above reporting requirement does not apply.
☐ Vendor is not ov	when when the varieties who has been convicted of a felony.

ים	Vendor is operated or owned by the following individual(s) who has/have been convicted of a felony: Name of Individual(s):
	Detail of conviction(s), attach additional pages if necessary:
	Initials of Authorized Representative of Vendor
	CERTIFICATION OF INSURANCE REQUIREMENT
with AIS	dersigned Vendor, do hereby certify that I shall maintain all insurance policies required by and in accordance D insurance requirements. I further understand and agree that I must make the certificates of insurance and e policies available to AISD upon request.
	Initials of Authorized Representative of Vendor
	CERTIFICATION REGARDING TERRORIST ORGANIZATIONS
identified	to Sections 2252.151154 of the Texas Government Code, the vendor hereby certifies that it is not a company d on the Texas Comptroller's list of companies known to have contracts with, or provide supplies or services ign organization designated as a Foreign Terrorist Organization by the U.S. Secretary of State under federal
iuw.	Initials of Authorized Representative of Vendo
	CERTIFICATION REGARDING BOYCOTTING OF ISRAEL
Agreeme not requi that neith Compani boycott I and inclu to penaliz	
	Initials of Authorized Representative of Vendo
<u>-</u>	CERTIFICATION REGARDING CONTRACTING INFORMATION

If Vendor is not a governmental body and (a) this Agreement has a stated expenditure of at least \$1 million in public funds for the purchase of goods or services by AISD; or (b) this Agreement results in the expenditure of at least \$1 million in public funds for the purchase of goods or services by AISD in a fiscal year of AISD, the following certification shall apply; otherwise, this certification is not required. As required by Tex. Gov't Code § 552.372(b), the following statement is included in the RFP and the Agreement (unless the Agreement is (1) related to the purchase or underwriting of a public security; (2) is or may be used as collateral on a loan; or (3) proceeds from which are used to pay debt service of a public security of loan): "The requirements of Subchapter J, Chapter 552, Government Code, may apply to this RFP and Agreement and the contractor or vendor agrees that the contract can be terminated if the contractor or vendor knowingly or intentionally fails to comply with a requirement of that

subchapter." Pursuant to Subchapter J, Chapter 552, Texas Government Code, the Vendor hereby certifies and agrees to (1) preserve all contracting information related to this Agreement as provided by the records retention requirements applicable to AISD for the duration of the Agreement; (2) promptly provide to AISD any contracting information related to the Agreement that is in the custody or possession of the Vendor on request of AISD; and (3) on completion of the Agreement, either (a) provide at no cost to AISD all contracting information related to the Agreement that is in the custody or possession of Vendor, or (b) preserve the contracting information related to the Agreement as provided by the records retention requirements applicable to AISD.

_____ Initials of Authorized Representative of Vendor

DISCLOSURE OF INTERESTED PARTIES

Texas Government Code Section 2252.908 requires a Disclosure of Interested Parties using the electronic/online form (available at https://www.ethics.state.tx.us/whatsnew/elf_info_form1295.htm) and procedure established by the Texas Ethics Commission, to be filed with the District at the same time Vendor submits the signed contract to the District, if (1) the contract award requires action or a vote by the Board of Trustees; (2) the value of the contract is at least one million dollars (\$1,000,000.00); or (3) the contract is for services that would require a person to register as a lobbyist under Tex Gov't Code Chapter 305. The form requires disclosure of any "interested party" to the contract of which the contracting business entity is aware, and must be signed by an authorized agent of the contracting business entity acknowledging that disclosure. Proposer agrees that upon notification of award and of the applicability of this requirement, it will timely comply with the filing requirements set forth by the Commission and Section 2252.908 of the Texas Government Code.

_ Initials of Authorized Representative of Vendor

CRIMINAL HISTORY RECORDS CHECK ("CHRI')

Texas Education Code Chapter 22 requires entities that contract with school districts ("Respondent") to obtain criminal history record information ("CHRI") on *Covered Employees*. Covered Employees with *Disqualifying Criminal Histories* are prohibited from serving at a school district. Respondent must certify to the District that it has complied and must obtain similar information from its employees, subcontractors of every tier and independent contractors, to the extent they are Covered Employees. Vendor agrees that prior to commencement of performance under the awarded Contract, to the extent required, it will timely obtain CHRI on Covered Employees, at its sole expense, and provide the certifications set out in the form of Criminal Background Certification for Proposer's reference.

Note: Criminal Background Certification is not required to be executed as part of your Proposal – only agreement to comply is required.

Proposer shall certify its agreement that prior to commencement of performance under the awarded Contract, it will timely obtain CHRI on Covered Employees, if any, at its sole expense, and provide the certifications set out in the form of Criminal Background Certification by initialing the certification adjacent to this statement and its signature below.

Initials of Authorized Representative of Vendor

COMPLIANCE WITH DISTRICT POLICIES AND DECORUM ON DISTRICT CAMPUSES

Vendor acknowledges that the work and delivery of goods solicited under this RFP may be performed in connection with an educational facility that is currently occupied and in use. Vendor agrees to and shall comply with all rules, regulations, policies and requirements of the District and the school campus on which work is to be performed, and shall take all steps necessary to protect and guard the safety of the employees, students and invitees of District.

Vendor recognizes that the ongoing school activities in proximity with its onsite activities requires the need for prompt and effective coordination of its services with those involved in the ongoing utilization of the premises. Vendor's deliveries and/or performance of services will be scheduled so as not to interfere with, interrupt, disturb, or disrupt District's normal operations or facilities.

The Vendor recognizes that the site is a public-school campus. Vendor understands that under the required Contract,

the Vendor will be responsible for the actions of its employees and any contractor working for the Vendor under contact. Vendor certifies that it shall:

- a. not permit employment of unfit persons or persons not skilled in tasks assigned to them;
- b. prohibit the possession or use of alcohol, controlled substances, tobacco (including e-cigarettes);
- c. prohibit the possession of any weapons on a school site or in cars of employees or contractors of Vendor, regardless of whether the owner of the weapon has permit to open or concealed carry a weapon; and
- d. require adequate dress of the Vendor's forces consistent with the nature of the work being performed.

Vendor understands and acknowledges that Vendor and Vendor's employees will be required to obtain a temporary badge from the AISD Maintenance Department while on the District's property. A photo ID, preferably a driver's license, will be required for issuance of the badge. Badges shall be returned to AISD Maintenance Department upon completion of project.

_____Initials of Authorized Representative of Vendor

Certifications and Provisions Included in Contracts/ Proposals for Federal Funds – (Appendix II)

Including the certifications and provisions referenced above, the following are included in contracts/proposals where federal funds may be expended. This is intended to reflect the District's compliance with provisions from Appendix II. Vendors are required to certify as applicable.

The following certifications and provisions are required and apply when AISD expends federal funds (including funds for HHS programs per 2 CFR § 300.1 and 45 CFR Part 75) for any contract resulting from this procurement process. Accordingly, the parties agree that the following terms and conditions apply to the Contract between the District and _______("Vendor) in all situations where Vendor has been paid or will be paid with federal funds.

(A) Contracts for more than the simplified acquisition threshold currently set at \$250,000 (2 CFR § 200.320), which is the inflation adjusted amount determined by the Civilian Agency Acquisition Council and the Defense Acquisition Regulations Council (Councils) as authorized by 41 U.S.C. 1908, must address administrative, contractual, or legal remedies in instances where contractors violate or breach contract terms, and provide for such sanctions and penalties as appropriate.

Pursuant to Federal Rule (A) above, when AISD expends federal funds, AISD reserves all rights and privileges under the applicable laws and regulations with respect to this procurement in the event of breach of contract by either party.

Does Vendor agree? YES _____ Initials of Authorized Representative of Vendor

(B) Termination for cause and for convenience by the grantee or sub-grantee including the manner by which it will be effected and the basis for settlement. (All contracts in excess of \$10,000)

Pursuant to Federal Rule (B) above, when AISD expends federal funds, AISD reserves the right to immediately terminate any agreement in excess of \$10,000 resulting from this procurement process in the event of a breach or default of the agreement by Vendor in the event Vendor fails to: (1) meet schedules, deadlines, and/or delivery dates within the time specified in the procurement solicitation, contract, and/or a purchase order; (2) make any payments owed; (3) otherwise perform in accordance with the contract and/or the procurement solicitation; or (4) to the greatest extent authorized by law, if an award no longer effectuates the program goals or priorities of the Federal awarding agency or AISD. AISD also reserves the right to terminate the contract immediately, with written notice to vendor, for convenience, if AISD believes, in its sole discretion that it is in the best interest of AISD to do so. Vendor will be compensated for work performed and accepted and goods accepted by AISD as of the termination date if the contract is terminated for convenience of AISD. Any award under this procurement process is not exclusive and AISD reserves the right to purchase goods and services from other vendors when it is in AISD's best interest.

Does Vendor agree? YES _____ Initials of Authorized Representative of Vendor

(C) Equal Employment Opportunity. Except as otherwise provided under 41 CFR Part 60, all contracts that meet the definition of "federally assisted construction contract" in 41 CFR Part 60-1.3 must include the equal opportunity clause provided under 41 CFR 60-1.4(b), in accordance with Executive Order 11246, "Equal Employment Opportunity" (30 FR 12319, 12935, 3 CFR Part, 1964-1965 Comp., p. 339), as amended by Executive Order 11375, "Amending Executive Order 11246 Relating to Equal Employment Opportunity," and implementing regulations at 41 CFR part 60, "Office of Federal Contract Compliance Programs, Equal Employment Opportunity, Department of Labor."

Pursuant to Federal Rule (C) above, when AISD expends federal funds on any federally assisted construction contract, the equal opportunity clause is incorporated by reference herein.

Does Vendor agree to abide by the above? YES _____ Initials of Authorized Representative of Vendor

(D) Davis-Bacon Act, as amended (40 U.S.C. 3141-3148). When required by Federal program legislation, all

prime construction contracts in excess of \$2,000 awarded by non-Federal entities must include a provision for compliance with the Davis-Bacon Act (40 U.S.C. 3141-3144, and 3146-3148) as supplemented by Department of Labor regulations (29 CFR Part 5, "Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction"). In accordance with the statute, contractors must be required to pay wages to laborers and mechanics at a rate not less than the prevailing wages specified in a wage determination made by the Secretary of Labor. In addition, contractors must be required to pay wages not less than once a week. The non-Federal entity must place a copy of the current prevailing wage determination issued by the Department of Labor in each solicitation. The decision to award a contract or subcontract must be conditioned upon the acceptance of the wage determination. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency. The contracts must also include a provision for compliance with the Copeland "Anti-Kickback" Act (40 U.S.C. 3145), as supplemented by Department of Labor regulations (29 CFR Part 3, "Contractors and Subcontractors on Public Building or Public Work Financed in Whole or in Part by Loans or Grants from the United States"). The Act provides that each contractor or sub-recipient must be prohibited from inducing, by any means, any person employed in the construction, completion, or repair of public work, to give up any part of the compensation to which he or she is otherwise entitled. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency.

Pursuant to Federal Rule (D) above, when AISD expends federal funds during the term of an award for all contracts and sub-grants for construction or repair, Vendor will be in compliance with all applicable Davis-Bacon Act provisions.

Does Vendor agree? YES _____ Initials of Authorized Representative of Vendor

(E) Contract Work Hours and Safety Standards Act (40 U.S.C. 3701-3708). Where applicable, all contracts awarded by the non-Federal entity in excess of \$100,000 that involve the employment of mechanics or laborers must include a provision for compliance with 40 U.S.C. 3702 and 3704, as supplemented by Department of Labor regulations (29 CFR Part 5). Under 40 U.S.C. 3702 of the Act, each contractor must be required to compute the wages of every mechanic and laborer on the basis of a standard work week of 40 hours. Work in excess of the standard work week is permissible provided that the worker is compensated at a rate of not less than one and a half times the basic rate of pay for all hours worked in excess of 40 hours in the work week. The requirements of 40 U.S.C. 3704 are applicable to construction work and provide that no laborer or mechanic must be required to work in surroundings or under working conditions which are unsanitary, hazardous or dangerous. These requirements do not apply to the purchases of supplies or materials or articles ordinarily available on the open market, or contracts for transportation or transmission of intelligence.

Pursuant to Federal Rule (E) above, when federal funds are expended by the District, the vendor certifies that during the term of an award for all contracts by the District resulting from this procurement process, the vendor will be in compliance with all applicable provisions of the Contract Work Hours and Safety Standards Act.

Does Vendor agree? YES Initials of Authorized Representative of Vendor

(F) Rights to Inventions Made Under a Contract or Agreement. If the Federal award meets the definition of "funding agreement" under 37 CFR §401.2 (a) and the recipient or sub-recipient wishes to enter into a contract with a small business firm or nonprofit organization regarding the substitution of parties, assignment or performance of experimental, developmental, or research work under that "funding agreement," the recipient or sub-recipient must comply with the requirements of 37 CFR Part 401, "Rights to Inventions Made by Nonprofit Organizations and Small Business Firms Under Government Grants, Contracts and Cooperative Agreements," and any implementing regulations issued by the awarding agency.

Pursuant to Federal Rule (F) above, when federal funds are expended by AISD, Vendor certifies that during the term of an award for all contracts by AISD resulting from this procurement process, Vendor agrees to comply with all applicable requirements as referenced in Federal Rule (F) above.

Does Vendor agree? YES Initials of Authorized Representative of Vendor

(G) Clean Air Act (42 U.S.C. 7401-7671q.) and the Federal Water Pollution Control Act (33 U.S.C. 1251-1387), as amended—Contracts and sub-grants of amounts in excess of \$150,000 must contain a provision that requires the non-Federal award to agree to comply with all applicable standards, orders or regulations issued pursuant to the Clean Air Act (42 U.S.C. 7401-7671q) and the Federal Water Pollution Control Act as amended (33 U.S.C. 1251-1387). Violations must be reported to the Federal awarding agency and the Regional Office of the Environmental Protection Agency (EPA).

Pursuant to Federal Rule (G) above, when federal funds are expended by AISD, Vendor certifies that during the term of an award for all contracts by AISD resulting from this procurement process, Vendor agrees to comply with all applicable requirements as referenced in Federal Rule (G) above.

Does Vendor agree? YES	Initials of Authorized Representative of Vendo

(H) Debarment and Suspension (Executive Orders 12549 and 12689)—A contract award (see 2 CFR 180.220) must not be made to parties listed on the government-wide exclusions in the System for Award Management (SAM), in accordance with the OMB guidelines at 2 CFR 180 that implement Executive Orders 12549 (3 CFR part 1986 Comp., p. 189) and 12689 (3 CFR part 1989 Comp., p. 235), "Debarment and Suspension." SAM Exclusions contains the names of parties debarred, suspended, or otherwise excluded by agencies, as well as parties declared ineligible under statutory or regulatory authority other than Executive Order 12549.

Pursuant to Federal Rule (H) above, when federal funds are expended by the District, the vendor certifies that during the term of an award for all contracts by the District resulting from this procurement process, the vendor certifies that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation by any federal department or agency or by the State of Texas. Vendor shall immediately provide written notice to the District if at any time the vendor learns that this certification was erroneous when submitted or has become erroneous by reason of changed circumstances. The District may rely upon a certification of a vendor that the vendor is not debarred, suspended, ineligible, or voluntarily excluded from the covered contract, unless the District knows the certification is erroneous.

Does Vendor agree? YES Initials of Authorized Representative of Vendor

(I) Byrd Anti-Lobbying Amendment (31 U.S.C. 1352)—Contractors that apply or bid for an award exceeding \$100,000 must file the required certification. Each tier certifies to the tier above that it will not and has not used Federal appropriated funds to pay any person or organization for influencing or attempting to influence an officer or employee of any agency, a member of Congress, officer or employee of Congress, or an employee of a member of Congress in connection with obtaining any Federal contract, grant or any other award covered by 31 U.S.C. 1352. Each tier must also disclose any lobbying with non-Federal funds that takes place in connection with obtaining any Federal award. Such disclosures are forwarded from tier to tier up to the non-Federal award.

Pursuant to Federal Rule (I) above, when federal funds are expended by the District, the vendor certifies that during the term and after the awarded term of an award for all contracts by the District resulting from this procurement process, the vendor certifies that it is in compliance with all applicable provisions of the Byrd Anti-Lobbying Amendment (31 U.S.C. 1352). The undersigned further certifies that:

- (1) No Federal appropriated funds have been paid or will be paid by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of a Federal contract, the making of a Federal grant, the making of a Federal loan, the entering into a cooperative agreement, and the extension, continuation, renewal, amendment, or modification of a Federal contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying", in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certificate is a prerequisite for making or entering into this transaction imposed by Section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Does Vendor agree? Y	ES Initials	s of Authorized Ro	epresentative o	f Vendor

(J) Procurement of Recovered Materials – When federal funds are expended by AISD, AISD and its contractors must comply with section 6002 of the Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act. The requirements of Section 6002 include: (1) procuring only items designated in guidelines of the Environmental Protection Agency (EPA) at 40 CFR part 247 that contain the highest percentage of recovered materials practicable, consistent with maintaining a satisfactory level of competition, where the purchase price of the item exceeds \$10,000 or the value of the quantity acquired during the preceding fiscal year exceeded \$10,000; (2) procuring solid waste management services in a manner that maximizes energy and resource recovery; and (3) establishing an affirmative procurement program for procurement of recovered materials identified in the EPA guidelines.

Pursuant to Federal Rule (J) above, when federal funds are expended by AISD, as required by the Resource Conservation and Recovery Act of 1976 (42 U.S.C. § 6962(c)(3)(A)(i)), the vendor certifies, by signing this document, that the percentage of recovered materials content for EPA-designated items to be delivered or used in the performance of the contract will be at least the amount required by the applicable contract specifications or other contractual requirements.

Does Vendor agree? YES _____ Initials of Authorized Representative of Vendor

CERTIFICATION OF COMPLIANCE WITH NEVER CONTRACT WITH THE ENEMY – 2 C.F.R. § 200.215

When federal funds are expended by the District for grant and cooperative agreements, or any contract resulting from this procurement process, that are expected to exceed \$50,000 within the period of performance, and are performed outside of the United States, including U.S. territories, to a person or entity that is actively opposing United States or coalition forces involved in a contingency operation in which members of the Armed Forces are actively engaged in hostilities, the District will terminate any grant or cooperative agreement or contract resulting from this procurement process as a violation of Never Contract with the Enemy detailed in 2 CFR Part 183. The vendor certifies that it is neither an excluded entity under the System for Award Management (SAM) nor Federal Awardee Performance and Integrity Information System (FAPIIS) for any grant or cooperative agreement terminated due to Never Contract with the Enemy as a Termination for Material Failure to Comply. The District has a responsibility to ensure no Federal award funds are provided directly or indirectly to the enemy, to terminate subawards in violation of Never Contract with the Enemy, and to allow the Federal Government access to records to ensure that no Federal award funds are provided to the enemy.

Does Vendor agree? YES Initials of Authorized Representative of Vendor

CERTIFICATION OF COMPLIANCE WITH PROHIBITION ON CERTAIN TELECOMMUNICATIONS AND VIDEO SURVEILLANCE SERVICES OR EQUIPMENT – 2 C.F.R. § 200.216

The District, as a non-federal entity, is prohibited from obligating or expending Federal financial assistance, to include loan or grant funds, to: (1) procure or obtain, (2) extend or renew a contract to procure or obtain, or (3)

enter into a contract (or extend or renew a contract) to procure or obtain, equipment, services, or systems that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as a critical technology as part of any system. Covered telecommunications equipment is telecommunications equipment produced Huawei Technologies Company or ZTE Corporation (or any subsidiary or affiliate of such entities) and physical security surveillance of critical infrastructure and other national security purposes, and video surveillance and telecommunications equipment produced by Hytera Communications Corporation, Hangzhou Hikvision Digital Technology Company, or Dahua Technology Company (or any subsidiary or affiliate of such entities) for the purpose of public safety, security of government facilities, physical security surveillance of critical infrastructure, and other national security purposes detailed in 2 CFR § 200.216. The vendor certifies that vendor will not purchase equipment, services, or systems that use covered telecommunications, as defined herein, as a substantial or essential component of any system, or as critical technology as part of any system.

technology as part of any		ssential component of any system, or as critical
	Does Vendor agree? YES	Initials of Authorized Representative of Vendo
RECOR	D RETENTION REQUIREMENT FEDERAL FUNDS –	TS FOR CONTRACTS INVOLVING 2 CFR § 200.334
vendor certifies that it w vendor further certifies the years after grantees or su	ill comply with the record retention nat vendor will retain all records as r	tract resulting from this procurement process, the a requirements detailed in 2 CFR § 200.334. The required by 2 CFR § 200.334 for a period of three reports or quarterly or annual financial reports, as
	Does Vendor agree? YES	Initials of Authorized Representative of Vendo
APPLICAB	TIFICATION OF COMPLIANCI LE TO GRANTS, SUBGRANTS, C CONTRACTS IN EXCESS OF \$10	COOPERATIVE AGREEMENTS, AND
\$100,000, the vendor cert requirements issued pursu	ifies that the vendor is in compliance uant to the Clean Air Act of 1970, as	ract resulting from this procurement process in excess of with all applicable standards, orders, regulations, and/of amended (42 U.S.C. 1857(h)), Section 508 of the Clear 7389 and Environmental Protection Agency Regulation
	Does Vendor agree? YES	Initials of Authorized Representative of Vendor
CERTIFICATION (OF COMPLIANCE WITH THE E	NERGY POLICY AND CONSERVATION ACT
certifies that it will compl	y with the mandatory standards and provided plan issued in compliance w	ntract resulting from this procurement process, Vendo policies relating to energy efficiency which are contained ith the Energy Policy and Conservation Act (42 U.S.C
	Does Vendor agree? YES	Initials of Authorized Representative of Vendo
	CERTIFICATION OF EQUAL EM	MPLOYMENT STATEMENT

It is the policy of the District not to discriminate on the basis of race, color, national origin, gender, limited English proficiency or handicapping conditions in its programs. Vendor agrees not to discriminate against any employee or applicant for employment to be employed in the performance of this Contract, with respect to hire, tenure, terms, conditions and privileges of employment, or a matter directly or indirectly related to employment, because of age (except where based on a bona fide occupational qualification), sex (except where based on a bona fide occupational

qualification) or race, color, religion, national origin, or ancestry. Vendor further agrees that every subcontract entered into for the performance of this Contract shall contain a provision requiring non-discrimination in employment herein specified, binding upon each subcontractor. Breach of this covenant may be regarded as a material breach of the Contract.

Does Vendor agree? YES _____ Initials of Authorized Representative of Vendor

CERTIFICATION OF DOMESTIC PREFERENCES FOR PROCUREMENTS AND COMPLIANCE WITH BUY AMERICA PROVISIONS – 2 CFR § 200.322

As appropriate and to the extent consistent with law, AISD has a preference for the purchase, acquisition, or use of goods, products, or materials produced in the United States (including but not limited to iron, aluminum, steel, cement, and other manufactured products) when spending federal funds. Vendor agrees that the requirements of this section will be included in all subawards including all contracts and purchase orders for work or products under this award, to the greatest extent practicable under a Federal award (purchases that are made with non-federal funds or grants are excluded from the Buy America Act). Vendor certifies that it is in compliance with all applicable provisions of the Buy America Act. Purchases made in accordance with the Buy America Act must still follow the applicable procurement rules calling for free and open competition.

"Produced in the United States" means, for iron and steel products, that all manufacturing processes, from the initial melting stage through the application of coatings, occurred in the United States.

"Manufactured products" means items and construction materials composed in whole or in part of non-ferrous metals such as aluminum; plastics and polymer-based products such as polyvinyl chloride pipe; aggregates such as concrete; glass, including optical fiber; and lumber.

Does Vendor agree? YES _____ Initials of Authorized Representative of Vendor

CERTIFICATION OF ACCESS TO RECORDS – 2 C.F.R. § 200.337

Vendor agrees that the District, Inspector General, Department of Homeland Security, FEMA, the Comptroller General of the United States, U.S. Department of Defense, or any of their duly authorized representatives shall have access to any books, documents, papers and records of Vendor and its successors, transferees, assignees, and subcontractors that are directly pertinent to Vendor's discharge of its obligations under the Contract for the purpose of making audits, examinations, excerpts, and transcriptions. The right also includes timely and reasonable access to Vendor's personnel for the purpose of interview and discussion relating to such documents. Vendor agrees to permit any of the foregoing parties to reproduce by any means whatsoever or to copy excerpts and transcriptions as reasonably needed. Vendor agrees to provide the FEMA Administrator or his authorized representatives access to construction or other work sites pertaining to the work being completed under the Contract.

Does Vendor agree? YES Initials of Authorized Representative of Vendor

CERTIFICATION OF APPLICABILITY TO SUBCONTRACTORS

Vendor agrees that all contracts it awards pursuant to the Contract shall be bound by the foregoing terms and conditions.

Does Vendor agree? YES ______ Initials of Authorized Representative of Vendor

CERTIFICATION OF AFFIRMATIVE STEPS FOR SMALL, MINORITY AND WOMEN-OWNED FIRMS

Vendor is required to take all affirmative steps set forth in 2 CFR Part 200 to solicit and reach out to small, minority and women owned firms for any subcontracting opportunities on the project, including:

- (1) Placing qualified small and minority businesses and women's business enterprises on solicitation lists;
- (2) Assuring that small and minority businesses, and women's business enterprises are solicited whenever they are potential sources;
- (3) Dividing total requirements, when economically feasible, into smaller tasks or quantities to permit maximum participation by small and minority businesses, and women's business enterprises;
- (4) Establishing delivery schedules, where the requirement permits, which encourage participation by small and minority businesses, and women's business enterprises; and
- (5) Using the services and assistance, as appropriate, of such organizations as the Small Business Administration and the Minority Business Development Agency of the Department of Commerce.
- (6) Requiring the prime contractor, if subcontracts are to be let, to take the affirmative steps listed in paragraphs (1) (5) of this section.

Does Vendor agree? YES _____ Initials of Authorized Representative of Vendor

Certifications and Provisions Included in Contracts/ Proposals for Student Nutrition

Including all other certifications and provisions referenced above, the following are included in contracts/proposals where student nutrition funds may be expended. Vendors are required to certify as applicable.

CERTIFICATION REGARDING HAZARD ANALYSIS AND CRITICAL CONTROL POINTS (HACCP) – APPLICABLE TO FOOD PRODUCTS ONLY

All products purchased by AISD must be manufactured in compliance with HACCP regulations. Vendor certifies that: all products on this contract are processed and packaged in a HACCP compliant plant. Vendor agrees Vendor further understands that AISD requires processors to maintain records and monitoring logs pertaining to HACCP compliance, at a minimum, in the following Key Areas of HACCP compliance:

- Hazard Analysis
- Critical Control Points established and limits set
- Planned procedures in place to correct processes when deviation may occur
- Detailed and accurate record keeping
- Verification procedures
- Equipment installation and maintenance
- Master cleaning and sanitation schedule

- Orientation for all employees
- Ongoing training on food safety and HACCP procedures
- Separation of food and chemical products
- Refrigerated dock receiving and loading
- Master cleaning and sanitation schedule
- Time/Temperature monitoring
- Pest Control

Vendor further understands and agrees that documentation and monitoring logs must be verified by an acceptable third party auditing firm or government agency and provided to AISD upon request. Vendor also understands and agrees that if a processor loses inspection/processing rights or has a recall involving product sold to AISD, Vendor must notify AISD within 24-48 hours.

Initials of Authorized Representative of Vendor

COMPLIANCE WITH BUY AMERICAN PROVISION

The Buy American provision, set out in 7 C.F.R. Part 210.21(d), requires participants in the National School Lunch Program and School Breakfast Program to use the nonprofit food service funds, to the maximum extent practical, to buy domestic commodities or products for Program meals. A "domestic commodity or product" is defined as one that is either produced in the U.S. or is processed in the U.S. substantially using agricultural commodities that are produced in the U.S. as provided in 7 C.F.R. 210.21(d). "Substantially" means that over 51 percent of the final processed product consists of agricultural commodities that were grown domestically. When USDA Foods items are manufactured into processed end products, 51% of resulting food products must be of United States origin.

Vendor certifies that Vendor shall provide food products that meet the Buy American provision. Vendor further certifies that, in compliance with the Buy American provision, its products are "domestic commodities or products" as defined by 7 C.F.R. § 210.21(d). Vendor further certifies that the food products it supplies are processed in the U.S. and Vendor shall certify the percentage of U.S. content, by weight or volume, in the food component of processed food products supplied to the District.

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The	following	certification	may	be	used	for	specific	food	products:	Vendor	further	certifies	that	its

product(s):_______, were processed in the U.S. and contain at least _________ (insert % of weight or volume) of its agricultural food component(s) from the U.S.

If Vendor is repetitively unable to provide domestic food products, the District may require Vendor to provide evidence that Vendor is capable of fulfilling the terms and conditions of the Contract and specifically, the Buy American provision. If the District determines that Vendor is not capable of fulfilling the terms and conditions of the Contract and/or specifically, the Buy American provision, the District may terminate its Contract with Vendor.

Vendor shall provide documentation that demonstrates that food products meet the Buy American provision. By signing below, Vendor certifies that it will adhere to the documentation requirements for the Buy American provision. Vendor must notify the District if a delivery contains non-domestic products, so the District may approve delivery as an exception to the Buy American provision. Vendor certifies that it will adhere to the notification requirements for the Buy American provision.

Initials of Authorized Representative of Vendor

REQUEST FOR EXCEPTION FROM THE BUY AMERICAN PROVISION

Exceptions to the Buy American provision should be utilized as a last resort; however, an exception may be approved by the District upon request, by occurrence (i.e., delivery). Blanket exception approvals are not allowed. The District must determine that the use of a non-domestic food product is appropriate, using the USDA-prescribed questions in making the decision. See "Requirements for an Exception," ARM Section 17b Buy American, at p. 19 (August 12, 2020). Vendor agrees to provide information to the District that will assist the District in this determination. The decision to purchase or accept delivery of a non-US product must be made by the District. Vendor agrees to comply with all requirements imposed by applicable law, USDA/TDA guidance, and the District concerning Buy American provision exceptions.

Initials of Authorized Representative of Vendor

Glossary of Terms

<u>Approved Vendors</u> - Approved vendors are those who have been awarded a contract for a particular category of items through the competitively procured process or otherwise identified for other reasons. These contract categories and vendors are listed in TEAMS.

NOTE: A vendor is **not** automatically an approved vendor if listed with a Vendor ID in the system.

<u>Award</u> – The purchasing department acceptance of a proposal from a Vendor resulting in an award letter or Purchase Order.

<u>Back Order</u> – All or part of an order that the Vendor is unable to ship immediately but will be shipped at a later date.

<u>Bid Evaluation</u> – An analysis of the responses to a proposal to determine the Vendor(s) whose response meets the necessary criteria of the District to be Vendor of award.

<u>Bidder or Proposer</u> – The Vendor submitting the reply to an invitation for bid/proposal.

<u>Competitive Bidding</u> – The submission of prices by individuals or firms competing for a contract.

<u>Contract</u> – A legally binding agreement between two or more parties.

<u>Discount</u> – A deduction from the normal price of an item(s) given by the Vendor to the Purchaser.

<u>Prepayment</u> – When a payment must accompany the Purchase Order (memberships, dues, subscriptions, registrations, etc.) – Proof is required.

<u>Purchase Order</u> – A Purchase Order is a binding commitment between the District and Vendor. The Vendor is to provide the goods as indicated on the Purchase Order and in turn the District will remit payment upon receipt of goods.

<u>Purchase Requisition</u> – A requisition is an internal process by which an individual creates a requisition in the District's financial system. It routes for approval before the buyer finalizes the order.

<u>Sealed Proposal/Electronic Proposal</u> – A sealed proposal that is submitted in a sealed envelope according to the instructions to bidders. There is a due date and time deadline for submission. Envelopes are date and time stamped by the purchasing department until the deadline.

An electronic proposal is submitted through the District's electronic bidding system and is released at the deadline for receiving proposals.

<u>Sole Source</u> – The only source available for which to procure an item. This does not apply to federal funds unless TEA provides authorization.

<u>Specifications</u> – A description of what the Purchaser seeks to buy. These should be detailed and include all related information required by the Vendor to be considered for the award.

Vendor - Supplier

Frequently Asked Questions

- 1. Could I possibly purchase the items with a personal check or credit card and be reimbursed? No, anyone obligating the District's funds without a purchase order will be responsible for paying the vendor.
- 2. What does "f.o.b." mean?

This term is an acronym for "free on board" which designates the point at which charges for freight begins. FOB destination indicates that the charges begin at the destination; thus there are no charges to the recipient (district). FOB shipping point indicates that the charges begin at the point of shipment; thus charges are borne by the recipient (district). Simply stated, FOB destination requires the vendor/supplier to pay freight charges, while FOB shipping point requires the District to pay the shipping charges.

The FOB point also indicates the point at which the District assumes responsibility for the goods/merchandise. If the shipment is FOB destination, the responsibility remains with the vendor/supplier until the merchandise reaches the district. A shipment made FOB shipping point holds the District responsible from the point of shipment.

- 3. May I share bid/quote information with the vendors? Bid/quotes shall not be shared until after an award, and then only by the purchasing department if applicable as confidential information may not be shared.
- 4. What is personal property?

The term "personal property" includes related classes or types of items, or consumable supplies, such as, athletic supplies, automotive supplies, office supplies, cafeteria commodities, books, instructional supplies and so forth.

- 5. Are brand names allowed in specifications?
 - Yes. Specifications may include brand names. All efforts should be made to describe in a practical or economical manner the item being purchased, if not, the brand names may be used if followed by "or equal." In connection with "or equal" in the contract specifications, district's decisions regarding comparability of products are final, but should be based upon defined performance criteria.
- 6. If a brand is specified, what other information must be included in the specification? It is recommended that the specifications clearly set forth and convey to prospective vendors the general style, type, character and quality of the brand desired and equivalent products will be acceptable.
- 7. Must an award of contract for personal property automatically be to the vendor bidding the lowest price?
 - No. For purchases of personal property, there is no requirement to award a contract to the lowest vendor; however, according to the Texas Supreme Court, board members are required "to act faithfully in the exercise of their best judgment so as to best serve the interest of their district." Good management practices would dictate that any time the lowest vendor is not accepted; detailed documentation should be maintained as to why the lowest competitive

procurement offer was not the best value to the district. If the bid was non-responsive, document what requirement was not met.

8. What additional criteria constitute adequate justification for awarding a contract to other than the lowest vendor?

In regard to the Texas Education Code purchasing law, there is no requirement in state law that a contract for personal property be awarded to the lowest vendor; however, a decision to award a contract to a vendor other than the lowest vendor should reflect the exercise of sound discretion by the district.

9. Can contract awards be restricted to only local vendors?

There are situations where local preference can be applied. Contract awards may be restricted to vendors located in Texas, such as, product and landscape plants from Texas. A contract may not be awarded to a vendor on the sole basis that the said competitive procurement offer is a local merchant of businessman.

There are some circumstances which may exist in which the proximity of the vendor relates to the determination of lowest responsible bidder, which determination is within the reasonable discretion of the contracting authority. An example would include a service related contract for which response time is essential.

10. What does Excluded Parties List mean?

Districts awarded federal funds cannot make any award or permit any award to any party which is debarred or suspended or is otherwise excluded from or ineligible for participation in Federal assistance programs under Executive Order 12549 and 12689, "Debarment and Suspension." Refer to System for Award Management (SAM) https://www.sam.gov/ for excluded party listing.

Local, State and Federal Regulations Web-sites

Below are some web-site references that further describe various areas discussed in this manual.

Texas Education Code

• Chapter 44 - https://statutes.capitol.texas.gov/Docs/ED/htm/ED.44.htm

Government Code

- Chapter 573 https://statutes.capitol.texas.gov/Docs/GV/htm/GV.573.htm
- Chapter 791 https://statutes.capitol.texas.gov/Docs/GV/htm/GV.791.htm
- Chapter 2252 https://statutes.capitol.texas.gov/Docs/GV/htm/GV.2252.htm
- Chapter 2253 https://statutes.capitol.texas.gov/Docs/GV/htm/GV.2253.htm
- Chapter 2254 https://statutes.capitol.texas.gov/Docs/GV/htm/GV.2254.htm
- Chapter 2258 https://statutes.capitol.texas.gov/Docs/GV/htm/GV.2258.htm
- Chapter 2269 https://statutes.capitol.texas.gov/Docs/GV/htm/GV.2269.htm

Local Government Code

• Chapter 176 - https://statutes.capitol.texas.gov/Docs/LG/htm/LG.176.htm

Code of Federal Regulations

- 2 CFR 200 XXX https://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title02/2cfr200 main 02.tpl
- 2 CFR 300.1 https://www.ecfr.gov/cgibin/retrieveECFR?gp=1&SID=2adb02d82e58175508c7d0ff5 6a2c999&ty=HTML&h=L&r=PART&n=pt2.1.300
 - 45 CFR 75 XXX https://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title45/45cfr75 main 02.tpl

Texas Department of Agriculture

Use the link below to access the following PDF documents

- Section 16a. Contract Management
- Section 17. Procurement
- Section 17a. Procurement Procedures
- Section 17b. Buy American
- Section 17c. Cooperative Purchasing

https://squaremeals.org/Programs/NationalSchoolLunchProgram/PolicyARM.aspx

Texas Attorney General

• Opinions - https://www.texasattorneygeneral.gov/opinions

Abilene Independent School District Board Policies

Use the links below to access the various Board Policies. Refer to both Legal and Local as applicable.

- CB
 - State and Federal Revenue Sources

https://pol.tasb.org/Policy/Code/1118?filter=CB

- CBB
 - o State and Federal Revenue Sources Federal

https://pol.tasb.org/Policy/Code/1118?filter=CBB

- DBD
 - Employment Requirements and Restrictions Conflict of Interest https://pol.tasb.org/Policy/Code/1118?filter=DBD
- CH
 - Purchasing and Acquisition

https://pol.tasb.org/Policy/Code/1118?filter=CH

- CHE
 - Purchasing and Acquisition Vendor Relations
 https://pol.tasb.org/Policy/Code/1118?filter=CHE
- CHF
 - Purchasing and Acquisition Payment Procedures
 https://pol.tasb.org/Policy/Code/1118?filter=CHF
- CHG
 - Purchasing and Acquisition Real Property and Improvements https://pol.tasb.org/Policy/Code/1118?filter=CHG
- CHH
 - Purchasing and Acquisition Financing Personal Property Purchases https://pol.tasb.org/Policy/Code/1118?filter=CHH
- CI
 - School Properties Disposal

https://pol.tasb.org/Policy/Code/1118?filter=CI

- CV
 - o Facilities Construction

https://pol.tasb.org/Policy/Code/1118?filter=CV

- CVA
 - Facilities Construction Competitive Bidding
 https://pol.tasb.org/Policy/Code/1118?filter=CVA
- CVB
 - Facilities Construction Competitive Sealed Proposal https://pol.tasb.org/Policy/Code/1118?filter=CVB

- CVF
 - Facilities Construction Job Order Contracts
 https://pol.tasb.org/Policy/Code/1118?filter=CVF

AISD Purchasing Information

Internal Web-Site

Approved Vendors by Category – Follow the navigation below

► Internal Documents ► Purchasing ► Approved Vendors Resulting from Bids

Technology Approved Items List – Follow the navigation below

► Internal Documents ► Technology ► Purchasing

Conclusion

It never has been nor will it ever be the desire of the purchasing department to make it difficult for you to do your job. The purchasing department fully realizes your job is already extremely difficult. It is the sincere desire of this department to assist you in any way possible in an effort to help your program/department be as successful as possible while ensuring that all required supplies and equipment are procured in a legal and expeditious manner. Because of the legal considerations, these procedures that have been outlined in the manual are necessary, not only for our protection, but for your protection as well.