

**ORDINANCE OF THE BOARD OF TRUSTEES
OF THE ABILENE INDEPENDENT SCHOOL DISTRICT**

August 29, 2022

On this date, we, the Board of Trustees of the Abilene Independent School District, hereby levy or set the tax rate on \$100 valuation for the District for the tax year 2022 at a total tax rate of \$ 1.2093, to be assessed and collected by the duly specified assessor and collector as follows:

\$.8809 for the purpose of maintenance and operations, and

\$.3284 for the purpose of payment of principal and interest on debts.

Such taxes are to be assessed and collected by the tax officials designated by the District.

THIS TAX RATE WILL RAISE MORE TAXES FOR MAINTENANCE AND OPERATIONS THAN LAST YEAR'S TAX RATE.

THE TAX RATE WILL EFFECTIVELY BE RAISED BY 2.42% PERCENT AND WILL RAISE TAXES FOR MAINTENANCE AND OPERATIONS ON A \$100,000 HOME BY APPROXIMATELY \$28.60.

Adopted this 29th day of August 2022, by the Board of Trustees.

President's signature – Daryl Zeller

Secretary's signature – Angie Wiley

ABILENE INDEPENDENT SCHOOL DISTRICT

ANNUAL PROPOSED BUDGET 2022 – 2023



School Board Members

Daryl Zeller.....	President
Cindy Earles.....	Vice President
Angie Wiley.....	Secretary
Bill Enriquez.....	Assistant Secretary
Derek Hood.....	Member
Rodney Goodman.....	Member
Dr. Danny Wheat.....	Member

Presented by: Dr. David Young, Superintendent of Schools
 Dr. Joseph Waldron, Chief Financial Officer

Abilene Independent School District

241 Pine Street • Abilene, Texas 79601 • (325) 677-1444

August 29, 2022

To: Dr. David Young, Superintendent of Schools
From: Dr. Joseph Waldron, Chief Financial Officer
Subject: Proposed Budget Document for 2022-2023

The proposed expenditure budgets for the 2022-2023 school year are as follows:

General Fund	\$148,161,147
Student Nutrition Fund	\$12,337,536
Debt Service Fund	\$17,800,587
Internal Service Fund	\$640,000

The proposed expenditure budget for General Fund and Debt Service is based on an assumed tax rate of \$1.2093.

Funding at this level provides for the following major changes in the General Fund:

- \$3,000,000 2% GPI and Equity adjustment for staff pay;
- \$1,782,364 increase for municipal lease purchase agreement;
- \$250,000 for parking lot expansion at Hartford Learning Center

Funding at this level will result in an estimated deficit budget in the General Fund of \$2,798,978. However, this deficit does not reflect the portion of payroll cost that has been reallocated to ESSER III. ESSER III funds will expire at the end of the 2023-2024 school year. Steps will need to be taken between now and then to reduce the future payroll burden on the General Fund.

Taxable property values are up this year by 7.98%. Assumptions use for ADA reflect the post pandemic attendance trend however with a slight increase from prior year. However, when factoring both property values and ADA for fiscal year 2022-23, the net change in funding only slightly decreases. In general, state aid and local property tax revenue have a relative inverse relation between one another. As a result of significant property value growth, local property tax revenue is estimated to increase by \$3.20 million. However, state aid is projected to be about \$3.92 million less than the 2021-22 adopted budget.

Supplemental information is provided regarding property taxes, historical ADA, fund balances and other information.

**ABILENE INDEPENDENT SCHOOL DISTRICT
PROPOSED BUDGET
SUMMARY
2022 - 2023**

	Governmental Fund Types			Proprietary Fund Type
	General Fund	Student Nutrition Fund	Debt Service Fund	Internal Service Fund
<u>Revenues</u>				
5700s - Local	\$ 53,629,844	\$ 3,871,695	\$ 17,695,587	\$ 640,000
5800s - State	86,932,725	358,262	105,000	-
5900s - Federal	4,799,600	8,118,935	-	-
Total	<u>\$ 145,362,169</u>	<u>\$ 12,348,892</u>	<u>\$ 17,800,587</u>	<u>\$ 640,000</u>
<u>Expenditures</u>				
11 - Instruction	\$ 80,098,492	\$ -	\$ -	\$ -
12 - Instructional Resources & Media	1,997,886	-	-	-
13 - Curriculum & Staff Development	2,219,204	-	-	-
21 - Instructional Leadership ²	3,001,141	-	-	-
23 - School Leadership	9,277,667	-	-	-
31 - Guidance, Counseling & Evaluation	6,227,041	-	-	-
32 - Social Work Services	668,859	-	-	-
33 - Health Services	1,355,658	-	-	-
34 - Student Transportation	4,949,332	-	-	-
35 - Food Service	-	12,212,453	-	-
36 - Extracurricular Activities	5,204,789	-	-	-
41 - General Administration ^{1,2}	5,746,274	-	-	640,000
51 - Plant Maintenance & Operations	15,992,666	125,083	-	-
52 - Security & Monitoring Services	1,161,611	-	-	-
53 - Data Processing Services	5,835,386	-	-	-
61 - Community Services	816,580	-	-	-
71 - Debt Service	2,708,561	-	17,800,587	-
81 - Facilities Acquisition & Construction	250,000	-	-	-
95 - Payments to JJAEP	50,000	-	-	-
99 - Other Intergovernmental Charges	600,000	-	-	-
Total	<u>\$ 148,161,147</u>	<u>\$ 12,337,536</u>	<u>\$ 17,800,587</u>	<u>\$ 640,000</u>
Excess Revenues Over/(Under) Expenditures	<u>\$ (2,798,978)</u>	<u>\$ 11,356</u>	<u>\$ -</u>	<u>\$ -</u>

¹Includes Statutorily Required Public Notice - Required Posting \$5,000

²Includes Statutorily Required Public Notice - Lobbying \$2,101

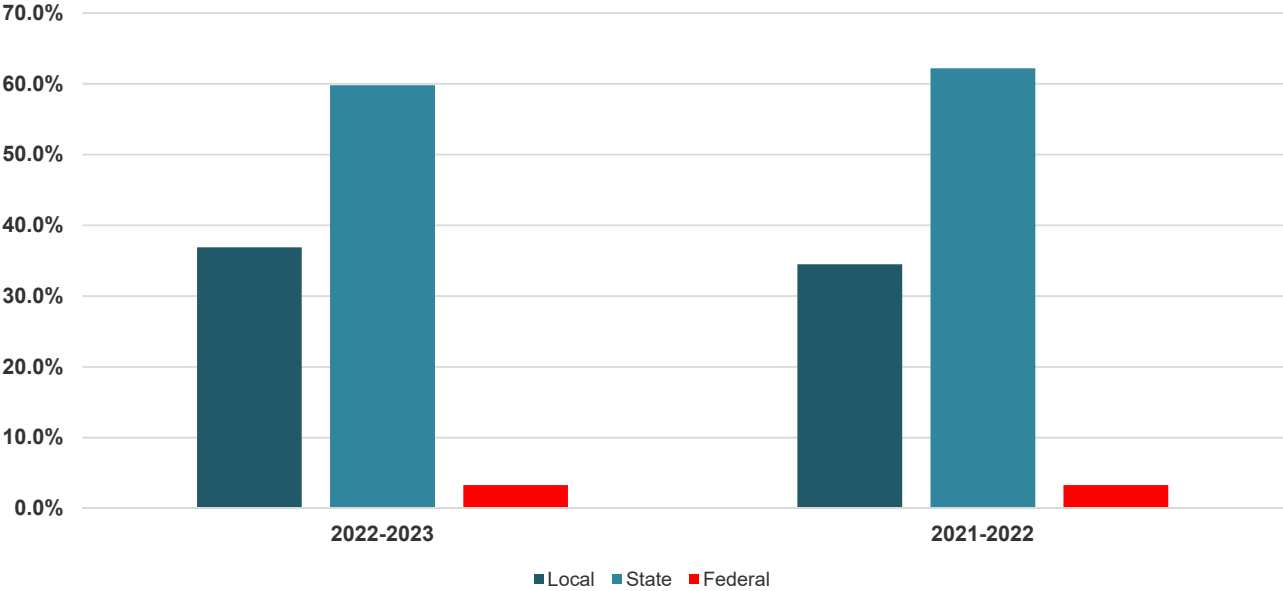
**ABILENE INDEPENDENT SCHOOL DISTRICT
PROPOSED BUDGET
GENERAL FUND - COMPARISON
2022 - 2023**

	Proposed Budget 2022 - 2023	Adopted Budget 2021-2022	Change From Prior Year (\$)	Change From Prior Year (%)
<u>Revenues</u>				
5700s - Local	\$ 53,629,844	\$ 50,429,253	\$ 3,200,591	6.35%
5800s - State	86,932,725	90,854,257	(3,921,532)	-4.32%
5900s - Federal	4,799,600	4,799,600	-	0.00%
Total	<u>\$ 145,362,169</u>	<u>\$ 146,083,110</u>	<u>\$ (720,941)</u>	-0.49%
<u>Expenditures by Function Code</u>				
11 - Instruction	\$ 80,098,492	\$ 82,939,690	\$ (2,841,198)	-3.43%
12 - Instructional Resources & Media	1,997,886	1,980,756	17,130	0.86%
13 - Curriculum & Staff Development	2,219,204	2,165,631	53,573	2.47%
21 - Instructional Leadership	3,001,141	3,220,305	(219,164)	-6.81%
23 - School Leadership	9,277,667	9,595,304	(317,637)	-3.31%
31 - Guidance, Counseling & Evaluation	6,227,041	6,778,032	(550,991)	-8.13%
32 - Social Work Services	668,859	922,117	(253,258)	-27.46%
33 - Health Services	1,355,658	2,040,365	(684,707)	-33.56%
34 - Student Transportation	4,949,332	4,633,368	315,964	6.82%
36 - Extracurricular Activities	5,204,789	4,629,935	574,854	12.42%
41 - General Administration	5,746,274	6,027,971	(281,697)	-4.67%
51 - Plant Maintenance & Operations	15,992,666	16,080,821	(88,155)	-0.55%
52 - Security & Monitoring Services	1,161,611	813,677	347,934	42.76%
53 - Data Processing Services	5,835,386	5,225,427	609,959	11.67%
61 - Community Services	816,580	636,561	180,019	28.28%
71 - Debt Service	2,708,561	544,190	2,164,371	397.72%
81 - Facilities Acquisition & Construction	250,000	-	250,000	100.00%
95 - Payments to JJAEP	50,000	135,000	(85,000)	-62.96%
99 - Other Intergovernmental Charges	600,000	500,000	100,000	20.00%
Total Expenditures	<u>\$ 148,161,147</u>	<u>\$ 148,869,151</u>	<u>\$ (708,004)</u>	-0.48%
Excess Revenues Over/(Under)				
Expenditures	<u>\$ (2,798,978)</u>	<u>\$ (2,786,041)</u>		
<u>Expenditures by Object Code</u>				
6100s - Payroll	\$ 119,890,403	\$ 122,485,879	\$ (2,595,476)	-2.12%
6200s - Contracted Services	13,392,994	13,905,452	(512,458)	-3.69%
6300s - Materials and Supplies	6,821,526	7,286,955	(465,429)	-6.39%
6400s - Other Operating Costs	3,930,695	3,662,242	268,453	7.33%
6500s - Debt Service	2,708,561	544,190	2,164,371	397.72%
6600s - Capital Outlay	1,416,968	984,433	432,535	43.94%
Total	<u>\$ 148,161,147</u>	<u>\$ 148,869,151</u>	<u>\$ (708,004)</u>	-0.48%

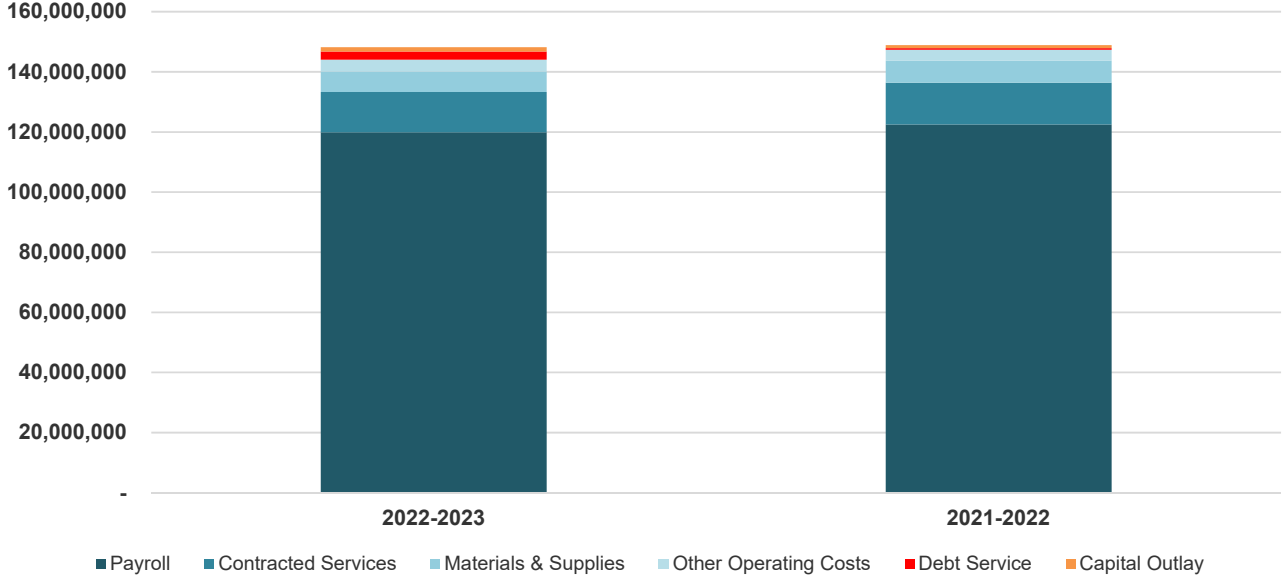
**ABILENE INDEPENDENT SCHOOL DISTRICT
PROPOSED BUDGET
GENERAL FUND - EXPENDITURES
2022 - 2023**

Function	Payroll	Professional & Contracted Services	Materials and Supplies	Other Operating Costs	Debt Service	Capital Outlay	Total	% of Budget 2022-23 2021-22	
11 - Instruction	\$ 73,857,564	\$ 3,336,529	\$ 2,440,380	\$ 464,019	\$ -	\$ -	\$ 80,098,492	54.08%	55.71%
12 - Instructional Resources & Media	1,383,847	311,880	288,344	13,815	-	-	1,997,886	1.35%	1.33%
13 - Curriculum & Staff Development	1,640,341	275,290	64,871	238,702	-	-	2,219,204	1.50%	1.45%
21 - Instructional Leadership	2,801,017	30,795	97,740	71,589	-	-	3,001,141	2.03%	2.16%
23 - School Leadership	9,062,085	26,081	80,522	108,979	-	-	9,277,667	6.26%	6.45%
31 - Guidance, Counseling & Evaluation	6,061,786	73,800	54,220	37,235	-	-	6,227,041	4.20%	4.55%
32 - Social Work Services	482,389	150,200	18,660	17,610	-	-	668,859	0.45%	0.62%
33 - Health Services	1,281,972	39,365	26,225	8,096	-	-	1,355,658	0.91%	1.37%
34 - Student Transportation	3,956,438	155,950	414,944	22,000	-	400,000	4,949,332	3.34%	3.11%
36 - Extracurricular Activities	3,158,491	462,800	479,134	1,104,364	-	-	5,204,789	3.51%	3.11%
41 - General Administration	4,164,127	844,205	172,129	565,813	-	-	5,746,274	3.88%	4.05%
51 - Plant Maintenance & Operations	8,949,371	3,947,404	1,750,904	1,243,019	-	101,968	15,992,666	10.79%	10.80%
52 - Security & Monitoring Services	163,754	845,200	150,800	1,857	-	-	1,161,611	0.78%	0.55%
53 - Data Processing Services	2,160,220	2,236,055	758,311	15,800	-	665,000	5,835,386	3.94%	3.51%
61 - Community Services	767,001	7,440	24,342	17,797	-	-	816,580	0.55%	0.43%
71 - Debt Service	-	-	-	-	2,708,561	-	2,708,561	1.83%	0.37%
81 - Facilities Acquisition & Construction	-	-	-	-	-	250,000	250,000	0.17%	0.00%
95 - Payments to JJAEP	-	50,000	-	-	-	-	50,000	0.03%	0.09%
99 - Other Intergovernmental Charges	-	600,000	-	-	-	-	600,000	0.40%	0.34%
2022-23 Proposed Budget Total	\$ 119,890,403	\$ 13,392,994	\$ 6,821,526	\$ 3,930,695	\$ 2,708,561	\$ 1,416,968	\$ 148,161,147	100.00%	100.00%
% of Budget	80.92%	9.04%	4.60%	2.65%	1.83%	0.96%	100.00%		
2021-22 Adopted Budget Total	\$ 122,485,879	\$ 13,905,452	\$ 7,286,955	\$ 3,662,242	\$ 544,190	\$ 984,433	\$ 148,869,151		
% of Budget	82.28%	9.34%	4.89%	2.46%	0.37%	0.66%	100.00%		
2021-22 Amended Budget Total	\$ 122,248,330	\$ 14,538,222	\$ 9,011,326	\$ 3,091,235	\$ 544,190	\$ 26,747,556	\$ 176,180,859		
% of Budget	69.40%	8.25%	5.11%	1.75%	0.31%	15.18%	100.00%		

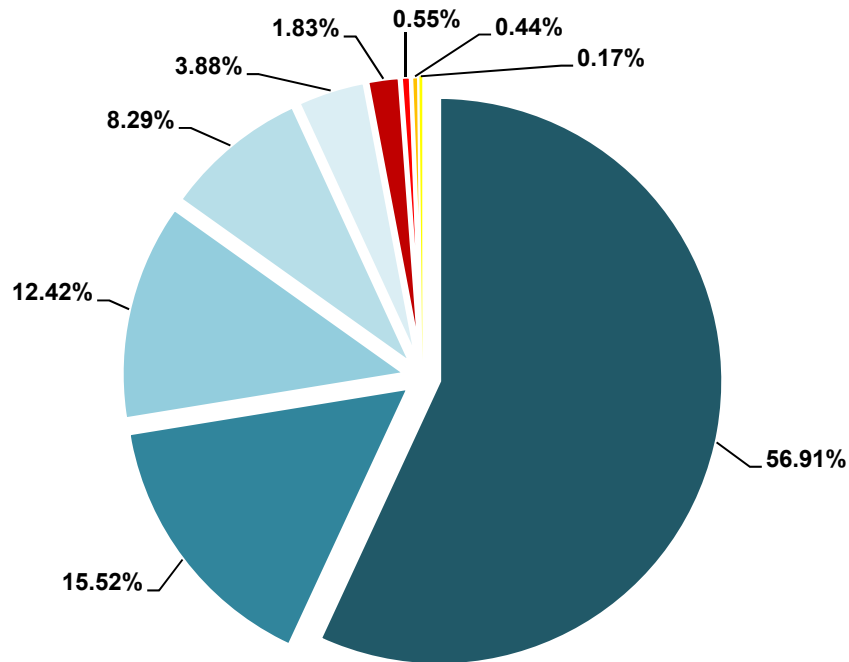
ABILENE INDEPENDENT SCHOOL DISTRICT GENERAL FUND - REVENUES BY SOURCE 2022 - 2023 PROPOSED BUDGET



ABILENE INDEPENDENT SCHOOL DISTRICT GENERAL FUND - EXPENDITURES BY MAJOR OBJECT 2022 - 2023 PROPOSED BUDGET



**ABILENE INDEPENDENT SCHOOL DISTRICT
EXPENDITURES BY MAJOR FUNCTION
2022 - 2023 PROPOSED BUDGET**



Instructional	11 - Instruction	80,098,492	56.91%
	12 - Instructional Resources & Media	1,997,886	
	13 - Curriculum & Staff Development	2,219,204	
Support	51 - Plant Maintenance & Operations	15,992,666	15.52%
	52 - Security & Monitoring Services	1,161,611	
	53 - Data Processing Services	5,835,386	
Student Support	31 - Guidance, Counseling & Evaluation	6,227,041	12.42%
	32 - Social Work Services	668,859	
	33 - Health Services	1,355,658	
	34 - Student Transportation	4,949,332	
	36 - Extracurricular Activities	5,204,789	
School Leadership	21 - Instructional Leadership	3,001,141	8.29%
	23 - School Leadership	9,277,667	
Administrative Support	41 - General Administration	5,746,274	3.88%
Debt	71 - Debt Service	2,708,561	1.83%
Ancillary	61 - Community Services	816,580	0.55%
Intergovernmental	95 - Payments to JJAEP	50,000	0.44%
	99 - Other Intergovernmental Charges	600,000	
Capital Outlay	81 - Facilities Acquisition & Construction	250,000	0.17%
		148,161,147	100.00%

**ABILENE INDEPENDENT SCHOOL DISTRICT
PROPOSED BUDGET
GENERAL FUND - SUPPORTING INFORMATION
2022 - 2023**

Property Taxes – Current

The following assumptions and estimates were used when computing the budget for current tax revenue:

Net taxable value @ 7/21/22 (certified)	\$ 6,031,744,147.00
Less: Freeze values (Over 65/Disabled)	<u>\$ (654,287,643.00)</u>
Freeze adjusted taxable value	\$ 5,377,456,504.00
Multiply: Assumed tax rate	\$ 1.21
Divide: Rate per \$100 of property value	<u>\$ 100.00</u>
Tax levy before freeze levy	\$ 65,029,582.00
Budgeted collection percentage	98.0%
	<u>\$ 63,728,990.00</u>
Add: Freeze levy	<u>\$ 5,331,441.00</u>
Budgeted tax collections	\$ 69,060,431.00
Less: Interest & Sinking tax collections	<u>\$ (17,695,587.00)</u>
Budgeted M & O tax collections	<u><u>\$ 51,364,844.00</u></u>

The 2022-23 assumed tax rates are:

Maintenance & Operations	\$ 0.8809
Interest & Sinking	0.3284
Total assumed tax rate	<u><u>\$ 1.2093</u></u>

Historical information:

	2021-22	2020-21	2019-20	2018-19
Net taxable value	<u>\$ 5,589,599,238</u>	<u>\$ 5,212,303,908</u>	<u>\$ 5,004,253,793</u>	<u>\$ 4,841,606,467</u>
Percent increase from prior year	<u>7.24%</u>	<u>4.16%</u>	<u>3.36%</u>	<u>4.19%</u>
Tax rates:				
Maintenance & Operations	\$ 0.9249	\$ 0.9642	\$ 0.9700	\$ 1.0400
Interest & Sinking	0.3535	0.3272	0.3514	0.1624
Total tax rate	<u>\$ 1.2784</u>	<u>\$ 1.2914</u>	<u>\$ 1.3214</u>	<u>\$ 1.2024</u>
Tax levy	<u>\$ 68,067,629</u>	<u>\$ 64,481,580</u>	<u>\$ 63,322,580</u>	<u>\$ 56,157,604</u>

**ABILENE INDEPENDENT SCHOOL DISTRICT
PROPOSED BUDGET
GENERAL FUND - SUPPORTING INFORMATION
2022 - 2023**

Foundation/Per Capita

The chart below reflects the state revenue, average daily attendance (ADA) and weighted average daily attendance (WADA) for the past three years. In addition, the ADA and WADA projections that were used in estimating the 2022-23 state revenue are included.

	2022-23 Proposed	2021-22 Preliminary	2020-21 Final	2019-20 Final
State revenue (foundation/per capita)	78,662,725	79,001,614	83,906,524	88,362,004
Refined ADA*	14,100.453	13,724.405	14,265.608	14,382.868
Special Education FTE's:				
Homebound	1.405	1.367	0.380	0.421
Hospital class	0.550	0.535	0.262	-
Speech therapy	38.229	37.210	33.783	33.699
Resource room	498.162	484.877	442.220	482.496
Self-contained	187.775	182.767	183.425	177.029
Vocational adjustment class	23.920	23.282	21.320	21.059
Residential care	8.792	8.558	16.136	13.358
Mainstream ADA	230.793	224.637	262.581	239.242
Dyslexia Enrollment	521.000	507.000	459.000	336.000
Compensatory education**	9,949.000	9,949.000	10,588.000	11,179.000
Eco Disadvantaged Census Block 1	947.263	922.000	1,733.000	1,733.000
Eco Disadvantaged Census Block 2	1,662.333	1,618.000	1,323.000	1,323.000
Eco Disadvantaged Census Block 3	2,258.225	2,198.000	2,418.000	2,418.000
Eco Disadvantaged Census Block 4	2,770.898	2,697.000	2,933.000	2,933.000
Eco Disadvantaged Census Block 5	2,582.884	2,514.000	2,772.000	2,772.000
Pregnant students FTE's	2.757	2.684	3.442	3.226
Non-Economically Disadvantaged	3.000	3.000	2.000	3.000
Bilingual ADA:				
LEP Allotment	634.186	617.273	745.426	675.889
LEP Dual Language	165.019	160.618	155.055	167.589
Non-LEP Dual Language	-	-	26.836	13.383
Career and technology FTE's:	N/A	N/A	660.092	864.791
Not Approved Program of Study	47.197	45.938	N/A	N/A
Level 1&2 Approved Program	852.541	829.805	N/A	N/A
Level 3&4 Approved Program	374.670	364.678	N/A	N/A
Early Education ADA:	2,975.138	2,895.794	4,165.610	3,596.652
CCMR Outcomes Bonus:				
Educationally Disadvantaged	12.000	9.000	12.000	29.000
Not Educationally Disadvantaged	33.000	46.000	32.000	51.000
Special Education	1.000	2.000	1.000	2.000
Dropout Recovery and Residential	12.049	133.581	140.000	133.341
Gifted and talented***	1,352.058	1,316.000	N/A	N/A
Weighted ADA (WADA)	19,528.556	19,007.772	19,725.709	19,893.427

* ESSER II-Adjusted Refined ADA: loaded for 20-21 year only

** Computed using best six month average of approved free and reduced breakfast/lunch pupils through 2021-22.

*** Limited to a maximum of 5% of refined ADA (removed allotment effective 19-20 and added back 21-22).

TRS On-Behalf

Eligible district employees have a percentage of their salaries withheld that is remitted to TRS for future retirement benefits. In addition, the State pays matching funds to the TRS on behalf of the employees. These funds are paid by the State directly to TRS and do not flow through the District. These matching amounts paid by the State must be recorded by the District as on-behalf payment revenues and expenditures in accordance with required accounting principles. The on-behalf expenditures are included in the payroll budget and offset the State on-behalf revenue amount of \$8,200,000.

**ABILENE INDEPENDENT SCHOOL DISTRICT
PROPOSED BUDGET
GENERAL FUND - SUPPORTING INFORMATION
2022 - 2023**

Fund Balance

The fund balances in the General Fund as of August 31 audited financial statements were as follows:

	2021	2020	2019	2018
Nonspendable Fund Balance				
Investment in Inventory	\$ 793,796	\$ 976,863	\$ 823,069	\$ 775,123
Prepaid Items	86,753	870,026	6,369	11,867
Restricted Fund Balance				
Retirement of Long-term debt	3,358,175	2,956,249	2,569,969	2,198,726
Committed Fund Balance				
Construction	5,905,065	5,905,065	905,065	909,598
Other (Shotwell Improvements)	502,218	502,218	465,936	766,854
Assigned Fund Balance				
Outstanding Encumbrances	3,819,616	5,364,969	1,063,567	821,081
Unassigned Fund Balance	41,740,919	28,264,981	35,379,282	34,109,892
Total	\$ 56,206,542	\$ 44,840,371	\$ 41,213,257	\$ 39,593,141

Per Pupil Campus Allocations

Campus budgets are established by estimating pupil ADA for the following year and administratively setting a per-pupil amount. The campus allocation is used by the campus administrator to provide for non-payroll costs such as repairs, supplies, travel and equipment. It is used for instruction, instructional resources (LRC), staff development, campus administration, counseling and student extracurricular functional expenditures. It is not used to cover athletic or maintenance (e.g., utilities) costs. Following are the per-pupil allocation rates used for 2022-23 (\$3 per pupil increase from 2021-22):

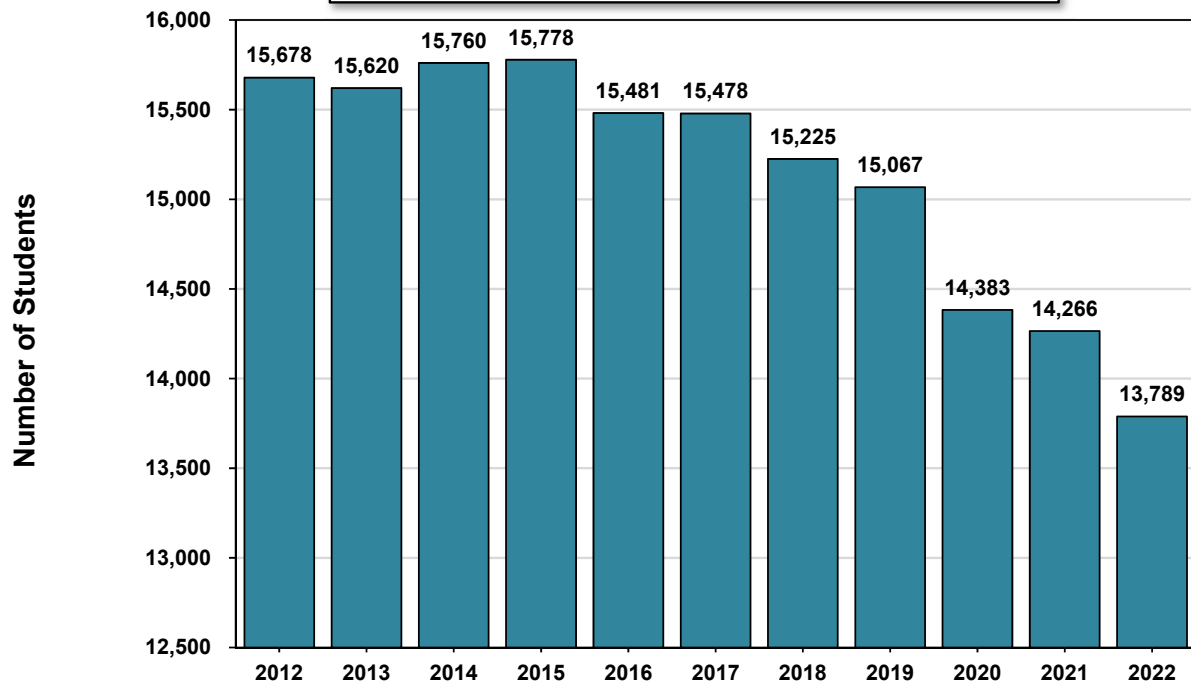
High School	\$202
Middle School	\$141
Elementary	\$122

Outstanding Encumbrances

Budgets are the legal authority for expenditures. To exercise this authority, the District must have accurate up-to-date information on the status of budget balances at all times. Knowing how much money is spent is generally not sufficient. The amount committed must also be known to avoid over expenditure of budgeted funds. Encumbrances represent commitments related to contracts not yet performed and are used to control expenditures for the year and to enhance cash management. At the time these commitments are made, a purchase order is prepared and the appropriate account is checked for available funds. If an adequate balance exists, the amount of the purchase order is immediately charged to the account to reduce the available balance for control purposes. The encumbrance does not represent an expenditure for the period, only a commitment to expend resources.

Prior to the end of the year, every effort is made to liquidate all outstanding encumbrances. When encumbrances are outstanding at the fiscal year end, the District will honor the open purchase orders that support the encumbrances. For reporting purposes, outstanding encumbrances are not considered expenditures for the fiscal year. The appropriation authority expires at year-end; however, the items represented by the encumbrances are re-appropriated in the subsequent year's budget and will be reflected as expenditures in that year. During October, a budget amendment will be presented to the Board of Trustees that will allocate outstanding encumbrances to the proper expenditure accounts.

ABILENE INDEPENDENT SCHOOL DISTRICT AVERAGE DAILY ATTENDANCE



ABILENE INDEPENDENT SCHOOL DISTRICT ENROLLMENT HISTORY

